

# **SYSTEMIC RACISM REVIEW COMMITTEE THE CITY AND BOROUGH OF JUNEAU, ALASKA**

June 14, 2022 12:00 PM

Zoom Webinar

<https://juneau.zoom.us/j/92303909454> or: 1-253-215-8782 Webinar ID: 923 0390 9454

## **AGENDA**

### **I. CALL TO ORDER**

### **II. LAND ACKNOWLEDGEMENT**

### **III. ROLL CALL**

### **IV. APPROVAL OF AGENDA**

### **V. CONSENT AGENDA**

#### **A. Legislation Introduced at June 13, 2022 Regular Assembly Meeting**

The following ordinances were up for introduction on the consent agenda at the June 13, 2022 Regular Assembly Meeting. The SRRC checklists associated with the ordinances are in this SRRC packet. Legislation and materials associated with the legislation are located in the Assembly packet (copy/paste link into preferred browser for access to the Assembly agenda page): <https://juneau.org/assembly/assembly-minutes-and-agendas>

**Ordinance 2021-36** An Ordinance Amending the Land Use Code Relating to the Downtown Juneau Alternative Development Overlay District.

**Ordinance 2022-28** An Ordinance Authorizing the Manager to Lease Office Space at the Juneau Police Department Headquarters to the U.S. Drug Enforcement Administration.

**Ordinance 2022-06(b)(A)** An Ordinance Appropriating \$333,402 to the Manager for a Grant to Aiding Women in Abuse and Rape Emergencies (AWARE) for Construction of a Retaining Wall; Grant Funding Provided by the Alaska Department of Commerce, Community and Economic Development.

### **VI. STAFF REPORTS**

### **VII. COMMITTEE MEMBER / LIAISON COMMENTS AND QUESTIONS**

### **VIII. NEXT MEETING DATE**

**A. July 12, 2022 @ Noon via Zoom Webinar**

### **IX. ADJOURNMENT**

ADA accommodations available upon request: Please contact the Clerk's office 36 hours prior to any meeting so arrangements can be made for closed captioning or sign language interpreter services depending on the meeting format. The Clerk's office telephone number is 586-5278, TDD 586-5351, e-mail: [city.clerk@juneau.org](mailto:city.clerk@juneau.org)

## Systemic Racism Review Committee Legislation Review Summary

**Serial Number/Title:** **Ordinance 2021-36** An Ordinance Amending the Land Use Code Relating to the Downtown Juneau Alternative Development Overlay District.

Introduced: 6/13/2022 Public Hearing Date: 7/11/2022 SRRC Review Date: 6/14/2022

Presented By: Manager's Office Drafted By: Robert Palmer

Department/Division: Community Development, Planning Lead Staff Contact: Irene Gallion

Purpose of Legislation (background/summary of intent):

This ordinance establishes opt-in zoning standards for downtown structures and lots that are in keeping with built environment in established neighborhoods. Metrics include lot size, lot width, vegetative cover, structure height, setbacks, and exceptions to setbacks.

The existing ADOD was established in 2017, recognizing that downtown development patters do not fit modern zoning standards. The ADOD was intended as an interim solution until a comprehensive rezoning could be considered. With the expiration of the ADOD looming, the Director determined that better standards could be established. These proposed standards require less staff evaluation and judgment, expand the metrics considered, create more flexibility for property owners, and staff anticipates would reduce cost to applicants.

Juneau's downtown community was inordinately impacted by a 2015 change in how variances were used. Under old variance code, 50% of variances were to setbacks community-wide. When you consider the variances in just Downtown Juneau, that percentage rises to 80%. The ADOD provides an alternative to variances, and a development path for downtown properties.

Connection to existing legislation: Replacement, and

<b>LAND USE CODE AMENDED</b>	
<b>CBJ 49.70.1200</b>	Revision to standards for Downtown Juneau, removal of Downtown Douglas
<b>CBJ 49.80 Definitions</b>	Parking Deck
<b>CBJ 49.85 Fees</b>	Fees for the Alternative Development Overlay District eliminated
<b>CBJ 49.25.430(4)(I)</b>	Make Parking Deck setback exemption consistent between revised code and existing code

Connection to adopted planning documents:

<b>2013 COMPREHENSIVE PLAN</b> The proposed text amendment is in compliance with the 2013 Comprehensive Plan.			
Chapter	Page No.	Item	Summary
5	45	5.2-IA4	Encourage downtown accommodations for legislators.
5	48	Downtown	Preserve historic structures and neighborhoods with designs that protect height, scale, and orientation while creating housing downtown.
5	49	5.5-DG1	<i>“When reviewing applications for new downtown Juneau development, consider the visual impacts on downtown building form, urban design and view corridors, as well as impacts to the livability of downtown with regard to circulation, housing accommodations, air quality, noise and hazard abatement and provision of goods and services, to ensure downtown provides a clean, safe, attractive, dynamic, interesting, enjoyable, walkable, culturally diverse and affordable neighborhood within which to live, work and play.”</i>
10	184	Subarea 6, Guideline 1	Preserve the scale and densities of the older single-family neighborhoods in the downtown area, including the Casey-Shattuck “flats,” Star Hill historic districts, Chicken Ridge, Basin Road, Mt. Maria, the Highlands, and the higher density multi- and single-family structures in the vicinity of the Federal Building.
10	184	Subarea 6, Guideline 2	<i>“Encourage the retention of existing dwelling units in or near the older residential neighborhoods to avoid exacerbating traffic and parking congestion and to preserve the privacy and quiet of those neighborhoods.”</i>
<b>2016 HOUSING ACTION PLAN</b> The proposed text amendment complies with the 2016 Housing Action Plan.			
Chapter	Page No.	Item	Summary
1,2	27-33, 42-50	Challenges and Problems; Solutions	Rehabilitation and maintenance are important tools for increasing the housing stock.
9	49	Downtown Strategy	Infill and redevelopment are important.
9	50	Implementation	Create a development district with incentives for development.

**Step One: What is the impact of the proposed legislation?**

a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?  
*If No, review is completed. If yes, go on to the next question:*

YES	NO

b. Does the legislation work to mitigate and/or eliminate structural racism  
*If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.*

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**Step Two: How does the legislation perpetuate systemic racism?**

- a. What are potential unintended consequences?
- b. What benefits may result?
- c. What is the potential long term impact of the proposed legislation?

- d. What quantitative and qualitative evidence of inequality exists?

- e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?
- f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

- g. Has public input been received?
- h. If public comment has been received, what is the substance of that comment?

**Step Three: Who is affected by the Proposed Legislation?**

- a. Who are the impacted group(s)?

- White  Black or African American  American Indian or Alaska Native
- Asian  Native Hawaiian or Pacific Islander  Two or more races  Other

- b. Are there impacts on specific geographic areas? If the general funds are provided, the property to be acquired will be between Aurora & Harris Harbors.

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority						Economic Considerations	
Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Elementary School Boundaries	
CT 1: Auke Bay/Out the Road		CT 3: Mendenhall Valley Airport/ East Valley		CT 5: Downtown		Gastineau	Title 1
BG1: Out the road	11.9%	BG1: N. of Jennifer	42.5%	BG 1: Highlands	20.6%	Harborview	Title 1
BG2: Lena area	15.5%	BG 2: Glacier Valley	39.8%	BG2: DT/Starr Hill	24.8%	Glacier Valley	Title 1
BG3: Montanna Creek	14.5%	BG 3: Airport	40.8%	BG 3: Flats/Village	30.8%	Mendenhall River	
BG4: Fritz Cove area	10.1%	BG 4: Raddcliffe	24.6%			Riverbend	Title 1
						Auke Bay	
CT 2: Mendenhall Valley with the Loop		CT 4: Salmon Creek/Lemon Creek		CT 5: Douglas Island		<b>Lower Income Housing Areas</b>	
BG1: Mendenhall Taki	27.8%	BG 1: DZ/Freds	60.9%	BG 1: North Douglas	15.9%	Chinook/Coho	
BG2: Upper Riverside	23.1%	BG 2: Davis	45.0%	BG 2: West Juneau	28.0%	Cedar Park Area	
BG 3: Portage/McGinr	33.7%	BG 3: Belardi Costco	63.8%	BG 3: Crow Hill/ DT D	27.6%	Gruening Park Area	
BG 4: Long Run	19.6%	BG 4: Twin Lakes	25.9%			Switzer Area	
BG 5: Glacierwood/Vir	41.2%					Kodzhoff Area	
						Douglas Hwy Corridor	

<b>YES</b>	<b>NO</b>
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- c. Is there a benefit to a specific census block district/neighborhood/school zone?  
If Yes, does it come at the detriment of another?


Details: The desired property is located in the Waterfront Commercial area between the downtown harbors. There is limited waterfront development area in the borough suitable for this type of work.

- d. Is there a benefit to an individual, group of individuals, or business/organization?  
If yes, does that come at a detriment of others?


Details: Securing this property will benefit the commercial fisherman who rely on the waterfront and dock space as well as the operators of the commercial downtown boatyard. The commercial operations of the Juneau Fisheries Terminal help promote job creation at the entry level as well as independent business such as commercial fishermen and shipwrights.

**Step Four: What solutions could remedy the legislation’s implications in perpetuating systemic racism? Check all that apply:**

<input type="checkbox"/>	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
<input type="checkbox"/>	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
<input type="checkbox"/>	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
<input type="checkbox"/>	Recommend the proposed legislation not move forward.
<input type="checkbox"/>	Other: (explain)

**Step Five: Further Feedback to the Assembly on systemic racism implications**

The SRRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRRC will provide a written report to the Assembly that includes consideration of the provisions below:

- What are the indicators and progress benchmarks?
- Program strategies?
- Policy Strategies?
- Partnership Strategies?

### Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title: Ordinance 2022-28, an ordinance authorizing the Manager to lease office space at the Juneau Police Department Headquarters to the U.S. Drug Enforcement Administration.

Introduced: 6/13/2022 Public Hearing Date: 7/11/2022 SRRC Review Date: 6/14/2022

Presented By: Manager Drafted By: Juneau Police

Department/Division: JPD Lead Staff Contact: David Campbell

Purpose of Legislation (background/summary of intent):

As part of the SEACAD regional drug taskforce, two DEA agents are currently working out of the main JPD building. In order for the agents to have better access to their computer systems, the DEA wishes to install a DEA computer server inside the JPD main facility. All costs for the server and maintenance will be covered by the DEA.

Connection to existing legislation:

None

Connection to adopted planning documents:

None

\*\*\*\*\*BELOW IS FOR SRRC MEMBERS TO COMPLETE\*\*\*\*\*

**Step One: What is the impact of the proposed legislation?**

a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?

*If No, review is completed. If yes, go on to the next question:*

YES	NO

b. Does the legislation work to mitigate and/or eliminate structural racism  
*If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.*

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**Step Two: How does the legislation perpetuate systemic racism?**

- a. What are potential unintended consequences?
- b. What benefits may result?
- c. What is the potential long term impact of the proposed legislation?

Details:

d. What quantitative and qualitative evidence of inequality exists?

Details:

- e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?
- f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details:

- g. Has public input been received?
- h. If public comment has been received, what is the substance of that comment?

Details:

**Step Three: Who is affected by the Proposed Legislation?**

- a. Who are the impacted group(s)?

- White  Black or African American  American Indian or Alaska Native
- Asian  Native Hawaiian or Pacific Islander  Two or more races  Other

- b. Are there impacts on specific geographic areas?

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority						Economic Considerations	
Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Elementary School Boundaries	
CT 1: Auke Bay/Out the Road		CT 3: Mendenhall Valley Airport/ East Valley		CT 5: Downtown		Gastineau	Title 1
BG1: Out the road	11.9%	BG1: N. of Jennifer	42.5%	BG 1: Highlands	20.6%	Harborview	Title 1
BG2: Lena area	15.5%	BG 2: Glacier Valley	39.8%	BG2: DT/Starr Hill	24.8%	Glacier Valley	Title 1
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BG4: Fritz Cove area	10.1%	BG 4: Raddliffe	24.6%			Riverbend	Title 1
						Auke Bay	
CT 2: Mendenhall Valley within the Loop		CT 4: Salmon Creek/Lemon Creek				<b>Lower Income Housing Areas</b>	
BG1: Mendenhall Taki	27.8%	BG 1: DZ/Freds	60.9%	CT 5: Douglas Island		Chinook/Coho	
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BG 5: Glacierwood/Vir	41.2%					Kodzhoff Area	
						Douglas Hwy Corridor	

- c. Is there a benefit to a specific census block district/neighborhood/school zone?  
If Yes, does it come at the detriment of another?

YES	NO

Details:

- d. Is there a benefit to an individual, group of individuals, or business/organization?  
If yes, does that come at a detriment of others?

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Details:

**Step Four: What solutions could remedy the legislation’s implications in perpetuating systemic racism? Check all that apply:**



	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
	Recommend the proposed legislation not move forward.
	Other: (explain)

**Step Five: Further Feedback to the Assembly on systemic racism implications**

The SRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRC will provide a written report to the Assembly that includes consideration of the provisions below:

- What are the indicators and progress benchmarks?
- Program strategies?
- Policy Strategies?
- Partnership Strategies?

### Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title: **Ordinance 2022-06(b)(A)** An Ordinance Appropriating \$333,402 to the Manager for a Grant to Aiding Women in Abuse and Rape Emergencies (AWARE) for Construction of a Retaining Wall; Grant Funding Provided by the Alaska Department of Commerce, Community and Economic Development.

Introduced: 6/13/22 Public Hearing Date: 7/11/22 SRRC Review Date: 6/14/22

Presented By: Manager Drafted By: Finance

Department/Division: CDD Lead Staff Contact: Scott Ciambor

Purpose of Legislation (background/summary of intent):

This ordinance would appropriate \$333,402 in grant funding to Aiding Women in Abuse and Rape Emergencies (AWARE) to construct a retaining wall to protect the existing emergency shelter supporting low to moderate income individuals, especially domestic violence survivors. This funding is awarded through the federal Community Development Block Grant (CDBG) program administered in Alaska by the State Department of Commerce, Community, and Economic Development. Funds will be passed through the CBJ to AWARE, who will be responsible for construction and project management. CBJ will provide in-kind match for administrative costs that are already appropriated in the FY23 budget.

Connection to existing legislation:

As a supplemental appropriation, this ordinance amends FY23 CBJ Budget Ordinance 2022-06(b).

Connection to adopted planning documents:

N/A

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**Step Two: How does the legislation perpetuate systemic racism?**

- a. What are potential unintended consequences?
- b. What benefits may result?

c. What is the potential long term impact of the proposed legislation?

Details: Construction of a retaining wall at AWARE protects the shelter from soil erosion that could otherwise result in damage to the building. Preventing damage to the facility ensures the shelter remains a safe location for victims of domestic abuse and other vulnerable people to stay.

d. What quantitative and qualitative evidence of inequality exists?

Details: N/A

e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?

f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details: The Assembly Human Resources Committee reviewed five proposals for the CDBG grant during the September 13, 2021 meeting and recommended the Assembly support the AWARE application.

g. Has public input been received?

h. If public comment has been received, what is the substance of that comment?

Details: Public hearing on this ordinance will be held on July 11<sup>th</sup>.

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c. Is there a benefit to a specific census block district/neighborhood/school zone? If Yes, does it come at the detriment of another?

YES	NO

Details:

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