

**ASSEMBLY STANDING COMMITTEE
COMMITTEE OF THE WHOLE
THE CITY AND BOROUGH OF JUNEAU, ALASKA**

August 31, 2020, 6:00 PM.

Worksession via Zoom Webinar & FB Live Stream

Zoom webinar. Please click the link below to join the webinar:

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Webinar ID: 920 0258 9424

AGENDA

I. ROLL CALL

II. APPROVAL OF AGENDA

III. APPROVAL OF MINUTES

A. March 23, 2020 Assembly Committee of the Whole DRAFT Minutes

IV. AGENDA TOPICS

A. JSD Back to School Update - Dr. Bridget Weiss (verbal report)

B. Update on trash enforcement and bears, Summer 2020 (verbal reports)

1. Bob Dilley, JPD Community Service Officer
2. Abby McAllister – Alaska Dept. of Fish and Game Wildlife Education & Outreach Specialist
3. Loren Brown – AK Waste and Customer Communication
4. Roy Churchwell – Alaska Dept. of Fish and Game Wildlife Biologist III

C. K-5 School Age Care Framework (Deputy Manager Mila Cosgrove)

D. Community Mitigation Strategies - Deputy Manager Mila Cosgrove

E. Juneau Human Rights Commission Resolution 2899

V. SUPPLEMENTAL MATERIALS

VI. ADJOURNMENT

ADA accommodations available upon request: Please contact the Clerk's office 36 hours prior to any meeting so arrangements can be made for closed captioning or sign language interpreter services depending on the meeting format. The Clerk's office telephone number is 586-5278, TDD 586-5351, e-mail: city.clerk@juneau.org

**ASSEMBLY STANDING COMMITTEE
COMMITTEE OF THE WHOLE**

March 23, 2020, 6:00 PM.

Assembly Chambers - Municipal Building

MINUTES

I. ROLL CALL

Deputy Mayor Maria Gladziszewski called the Committee of the Whole, which was immediately following the Special Assembly Meeting 2020-11, to order at 8:56p.m.

Assemblymembers Present: Mayor Beth Weldon, Maria Gladziszewski, Loren Jones, Rob Edwardson, Wade Bryson, Carole Triem, Michelle Hale (telephonic), Alicia Hughes-Skandijs, and Greg Smith

Assembly Absent: None.

Staff Present: City Manager Rorie Watt, City Attorney Robert Palmer, Deputy City Manager Mila Cosgrove, Municipal Clerk Beth McEwen, Emergency Programs Manager Tom Mattice, Library Director Robert Barr, MIS Director Matt Scranton, Deputy Municipal Clerk Diane Cathcart, COVID-19 Communications staff Felicity Toney, Systems Operations Manager James Zuelow.

II. APPROVAL OF AGENDA

MOTION by Mayor Weldon to only take up item A. COVID-19 Update and to move items B. C. D. and E. to a later meeting to be determined by staff as to when and which meeting they would be moved to. She said that she thought item D. could be rescheduled to Thursday but she'd defer to staff as to when/where it should go.

Objection by Mr. Bryson. He said that the April rents and mortgages will be due within the next week and if they could get as much information as possible about the rental assistance program (item C) that should be the top priority next to hearing about the medical issues.

Ms. Gladziszewski said they would take up items A. and C. She also noted that they will be receiving an update from Dr. Bridget Weiss from the Juneau School District.

III. APPROVAL OF MINUTES

IV. AGENDA TOPICS

A. COVID-19 Update

Dr. Weiss provided a brief update about their collaboration with CBJ to prepare for a longer closure. This week staff are out on spring break but last week many of the staff was working from home while others were in the building preparing for longer closures anticipated. At that time, they were preparing home study packages, helping families set up internet connections and resources. They surveyed families to find out what technology needs were. JSD has participated in EOC calls.

Dr. Weiss said that one of their success stories is the meal program. Last week they provided over 4500 meals to students, breakfast and lunch. Just today, they provided 1000 meals and are making some adjustments to follow federal guidelines.

Financially, they are concerned about some of the reimbursements they will be able to get but their highest priority is to the students and they are moving forward with the needs. Last week, they began all their meetings remotely and have been holding their School Board meetings via Zoom and telephonically. Public participation was also done remotely as opposed to in person. She said it has been a long couple of weeks and they are looking forward to how best to adjust while still being able to provide instruction and they will be focusing on how best to help seniors as they prepare to graduate and take their next steps.

Dr. Weiss then answered a number of questions from Assemblymembers that touched on communications with students and families about the importance to not gathering together, teachers connecting with their students and families. Mr. Jones asked, in light of the Governor's new travel mandate, if they had any ideas as to how many students and staff may have traveled out of town during spring break. Dr. Weiss said that they did a survey about that and the district has compiled a list based on those survey results. She then talked about the preparation they have done to provide for work from home and distance delivery to students. They have worked with ACS and GCI to help provide internet connections to families and the JSD is allowing students to take Chromebooks home to be able to participate in school remotely.

Ms. Gladziszewski thanked Dr. Weiss for all their work to prepare for this and for participating in the meeting.

Deputy Manager/Incident Commander Mila Cosgrove provided an Emergency Operations Center (EOC) Update. within the last 24 hours, Juneau had its first confirmed case of COVID-19 in Juneau. She spoke to the efforts of the EOC. They will be providing EOC reports. She said that since so much discussion has been around travel, there has been a significant decrease of travel into Juneau. Generally they receive approximately 1000 people per day at the airport, two days ago on Saturday, they had approximately 450 arrive and yesterday they only had 189. She said that on the Alaska Marine Highway, Saturday had 35 people come off the ferry into town and on Sunday there were 34.

Ms. Cosgrove said they have stood up the Joint Incident Command (JIC) EOC and their main focus is on improving tactics and improving communication flow which has proved a little more challenging given the disbursement and trying to accomplish the work between so many different agencies without putting all those workers at risk. She said that provides extra hurdles but she has confidence they will work through those issues as they move forward. Today, they had many community partners discussing the general overall sense of where everyone was. Level 1 tactics are in place. They are beginning to put their Level 2 tactics in place, specifically planning for mass quarantine and isolation which will be the next big heavy lift. There were a number of logistical pieces put into play to accomplish this and they will continue to work together to ensure they are coordinating response and making sure the resources are not conflicted. She then turned it over to BRH CEO Chuck Bill to address a list of questions that came from the last meeting and he will address those as well.

Mr. Bill confirmed that they did have the first case of COVID-19 in the hospital as of yesterday and it was a travel related case who had spent a lot of time in Portland, OR and Washington. He said there were still several others who have tested but not yet received their results back. He said the reality is that the BRH staff is trained, they have been practicing and they are ready to respond to a limited level of COVID. He said they do have limited resources but at this time they have approximately 10 respirators that could be stood up immediately. They have another 5 that could be repurposed and are currently obtaining the pieces of equipment to make those work as general respirators. There are some other resources that could be called up if the need arose. He said our unique isolation from other communities is to our advantage and they are taking note from lessons learned elsewhere. He said the more they can control personal contact and travel the better the outcome and he appreciated the Governor's travel mandate actions.

In answering some of the questions that had been asked at the previous meeting, Mr. Bill reported that they have adequate masks for now. He said that if they are successful in flattening the curve, the pipeline of supply will be refilled. There is a lot of infrastructure being called up to provide for PPE. He said that gowns are their biggest concern for right now. They are requiring 14 day quarantine of

all staff. He said that most physicians who are traveling from out of state are doing what they can to social distance, wear protective equipment and adjust their travel time such that they are lowering the risks as much as possible. He said anesthesiologists were a perfect example of this and they are only being used for emergency surgeries and BRH has postponed all elective surgeries until June and maybe longer.

Mr. Bill said they are tracking the costs associated with COVID response and they don't have enough data to share yet but they have noticed that the PPEs are much more expensive than it has been in the past, both from volume and cost standpoints. He said that the impact of the loss of the tourist season, the loss of ancillary outpatient services will cost the hospital approximately \$10 million through June. He said some of that they will get back when they turn elective patients back on but in the meantime it is good that they have some reserves to fall back on. He said that he anticipates at least 75% of the costs to respond will eventually be covered by FEMA but it is unclear about the lost revenue and it also unclear about whether they can provide services to the physicians for them to stay safe so they are working through those issues.

The next question was about the triage tents and those are there to control human traffic throughout the hospital. He then provided information on how the screening process is done.

There were questions about ventilators and he said the whole world is looking for ventilators and while they do have a couple on order, they will likely receive them after other priority locations such as California and New York. He said that they currently have approximately 10 ventilators available with the potential for five others that are either available through air transport or re-purposing those that are used for anesthesia that would need to be modified for use as long term ventilators if the need arose. He said if Juneau can slow the curve, we should be fine but if we don't, we will find ourselves in the same situation as New York and California.

Mr. Bill said with respect to testing, they have approximately 300 test kits with another 300 at doctors' offices, SEARHC, and around the community. He said that as of this morning, they have done 49 tests at BRH and they just received confirmation of their first COVID patient at BRH who is someone currently in the ICU. He said the hospital case that was just confirmed was in addition to the person in the community who tested positive and that both cases appeared to be travel related. He then discussed the equipment in place for testing and what they are anticipating will be available in the future.

Mr. Bill then answered a number of questions from Assemblymembers.

Ms. Cosgrove then provided additional updates from the EOC on what they have been doing to prepare which included that while CBJ is still open for business with the exception of some facilities such as the pools, that they did begin the process earlier in the day to close many CBJ facility from being open to the public to now being open/available through remote means only via phone calls, emails, website interactions, etc... For those buildings that are still open to the public, they are redirecting traffic flows. With that, a significant number of employees who are not directly engaged in federal health and safety are transitioning to working from home. The Leadership Team asked if they should attend the meetings tonight and Ms. Cosgrove encouraged them to stay home and practice social distancing and leave the physical spaces available to those who wished to provide testimony tonight. They are online and listening in and CBJ staff in general is stood up and ready to be of service in responding to this emergency. She said that overall, morale is good and that people are concerned and engaged.

Ms. Cosgrove said that airport screening is up and operational as discussed on Sunday. They are pairing the airport screening task force contacts to the mobile screening call center which is now stood up at the Valley Library and staffed by JSD nurses mostly. They are trying to work together so if people come through, we can check in with them a few days out, ask them how they are feeling and try to get ahead of the quarantine tracking if possible.

Ms. Cosgrove then asked a number of questions from Assemblymembers and described the complete

process someone who may need to be tested would go through. She also answered a number of other questions from Assemblymembers regarding the EOC process and reporting timing. Discussion then took place regarding communications between Southeast Alaska communities. Ms. Cosgrove provided information about what is taking place between EOC staff in Juneau and other communities and Mr. Jones provided information about a Southeast conference call planned for tomorrow hosted by Alaska Municipal League.

Assemblymembers and Ms. Cosgrove then discussed the role of the Assembly vs. staff and the EOC work being done. Ms. Cosgrove will be providing an EOC update at each of the Regular and Special Assembly meetings as well as providing copies of paperwork as they go through the operational cycles. She said that money will become an issue and they will be coming to the Assembly shortly with information about that and that is a key role the Assembly will be playing during this emergency.

Ms. Cosgrove reported that the warming shelter is up and operational at the JACC and they would like to convert it to a 24/7 operation so that people who are experiencing homelessness are off the street no matter what time of day it is. She said that will come at a cost of approximately \$2,500/week for every week that is open and they are ready to say yes unless they hear anything different from the Assembly at this meeting. She said there are additional issues related to quarantine and isolation. It is a complex topic and they have a group looking at it. It is a potentially expensive option if they look at housing in hotels and there are other issues related to compliance and staffing that they are trying to work out. That is not off the radar and it is very much on the table for discussion and they will look to the Assembly to make some of those decisions.

Mr. Jones said he would like the EOC to come up with a definition because in all of his training, quarantine, self isolation, isolation, and stay at home are way different and nobody is doing what his definition of quarantine is unless it is the person in the ICU at BRH. Mr. Jones said there are legal definitions and medical definitions, and he would like to have the EOC come up with the definitions for those terms so everyone understands what is being referred to when those terms are used.

Ms. Cosgrove said that request is noted. She then finished her report that with the first confirmed case, contact tracing has begun within the community and that is defined to one case of separation within the last 48 hours. As cases expand, that will be more and more difficult to do and they are working on trying to help them get additional resources.

Ms. Cosgrove said the primary issues the EOC wanted to touch base with the Assembly on was with respect to the shelter issues mentioned above. The second is that the EOC recommendation is that the CBJ facilities that are currently closed remain closed through May 1, the same as the school closures.

Ms. Cosgrove said that the last piece they had is that they planned to implement utility forbearance. They would still ask people to pay their utility bills but that CBJ would not implement any finance charges until May 25. They would suspend any water utility cut offs until May 25. She said they encouraged anyone who needed to, to contact staff to work with them on any payment arrangements needed.

Ms. Gladziszewski asked if there was any objection to shelter or closure recommendations from the EOC; hearing none, they were approved.

Ms. Cosgrove then answered questions from Assemblymembers regarding contact tracing, and the steps in the process for quarantine and isolation. Ms. Gladziszewski noted that there will be Assembly meetings on Thursdays and Mondays and Ms. Cosgrove will be providing updates at each of those meetings.

Mr. Jones noted that Ms. Gladziszewski didn't ask for any objections to the request regarding utility forbearance. He said that he had a discussion earlier in the day with someone who was a member of the statewide realty association. He said that they spent the weekend with the Legislature discussing some kind of statute change that would require some kind of rent forbearance and no evictions. His

concern was how much of that was real and due to COVID vs. other reasons. Mr. Jones said that while he has some questions regarding the utility forbearance and how that might work for multiple units etc..., he doesn't need or want to know all the details and does not object to the request for the May 25 forbearance.

Additional discussion took place regarding the extreme measures that have been taken by the State and now CBJ in people potentially losing their jobs and not being able to pay the utilities by the May 25 date. Ms. Cosgrove said the devil is in the details which they will be working out and staff will bring back additional information to the Assembly on those details.

Mr. Smith asked about an economics team working with the EOC. Ms. Cosgrove noted that there is not currently an economics team working with the EOC but that may be something the Assembly may be taking action on in the future.

B. Federal Legislation

Postponed to a future meeting.

C. Existing Rental Assistance Program AHDC/Gruening Park

Ms. Gladyszewski noted that the time was after 10p.m. and they have been meeting for more than five hours and asked members if there was anything else that had to be covered at this meeting. Mr. Bryson noted that he felt it was critical to address the rental assistance program before they adjourned.

Mr. Watt said that there is an existing program run out of the AHDC group at Gruening Park. He said that if the Assembly wants to do something related to rental assistance, his recommendation would be to provide funding and direction to that group on how to disperse it. He said they can try to figure out the details and they need to know the Assembly's interest in dollar amount and/or policy disbursement. He said they have not made any progress on that so he didn't know if the Assembly wanted to do that.

Mayor Weldon asked if we knew what their fund balance was. Mr. Watt said he had heard it but he didn't recall it other than it wasn't very large (tens of thousands only). Mayor Weldon asked for confirmation that program was strictly for rentals and not for mortgages and Mr. Watt confirmed that was correct.

Mr. Watt explained that there is a group that has limited funding to assist people with rental payments if they are jeopardy of losing their housing but that this group does not have the funds necessary to fund this emergency on the scale that is likely to be needed. He said that mechanically, if the Assembly wants to do something, if the Assembly wants to provide funding and criteria to this group, that might be the best method for trying to disperse that assistance.

Mayor Weldon noted that since it was so late in the evening, she suggested that Mr. Bryson work with Mr. Watt to come up with a proposal to bring back to the Assembly for housing/rental assistance. Mr. Bryson said that it is critical that they look at this issue in light of the recent Assembly action and he looked forward to working with the Manager on this.

GOOD OF THE ORDER

Mr. Palmer noted that as a result of the Assembly's adoption of the "Hunker Down" legislation and the Governor's health mandates requiring gatherings of no more than 10 persons, that the Assembly will need to modify how they are meeting and conduct their meeting in ways other than this for the foreseeable future. Mr. Palmer noted that it will likely require another change to the Assembly's Rules of Procedure which were recently updated to address meetings during the COVID response. He said

that one way other municipalities have dealt with this is that the Chair of that meeting is physically present with the critical staff members at that meeting and everyone else participates by phone.

Ms. Hughes-Skandijs said that considering how that would apply to public participation as well, typically there are a minimum of 3-4 staff, there would only be an opportunity to have the chair plus approx. 4 staff and 5 members of the public present. Mr. Palmer noted that maximum occupancy signs can be modified to reflect the no more than 10 person number and once you've reached that number, the door has to shut.

Mayor Weldon asked Mr. Palmer to reach out to the Governor's office to get his interpretation on what that really means because with that in mind, the Legislature can't meet. Mr. Palmer said he can do that but that the Legislature has a little different carve out in that they are immune from misdemeanor charges whereas the Assembly is not.

Ms. Hale asked if there was also a separation of powers with the Legislature.

Ms. Gladziszewski noted that Mr. Palmer will work on this tomorrow.

Ms. Gladziszewski thanked everyone for bearing with them during this long evening. She stated that when they passed a monumental mandate earlier and not many Assembly members spoke to it much because so much had been said about it at the previous meeting. She said they have received hundreds of emails with passionate opinions about this. She said that they were not form letters and almost none of them were duplicative and they were all heartfelt from this community. She said the contained terrific information and full of people concerned for the community willing to sacrifice for the community for the better good. She said she is proud to live here and thanked every person who took the time to send in their comments.

D. Ordinance 2020-15: An Ordinance Amending the Continuity of Government Code to Improve City and Borough of Juneau Procedures for Emergencies.

A continuity of government code was created in 1962 during the height of the Cuban Missile Crisis when communities were concerned about physical attacks. While the underlying concepts in the continuity of government code remain relevant today—like designation of successors for certain municipal officers—some code provisions are outdated. This ordinance would modernize the continuity of government code to provide the current form of City & Borough of Juneau government better code authority to deal with emergencies other than physical attacks.

This ordinance was heard at the March 13, 2020 Assembly Human Resources Committee and referred to the Committee of the Whole for further review.

Postponed to a future meeting.

E. Ordinance 2020-16: An Ordinance Amending the Civil Defense Code to Improve City and Borough of Juneau Procedures for Emergencies.

Chapter 03.25 was originally created in 1967. This ordinance would amend Chapter 03.25, the Civil Defense Organization chapter to be consistent with current emergency management practices.

This ordinance was heard at the March 13, 2020 Assembly Human Resources Committee and referred to the Committee of the Whole for further review.

Postponed to a future meeting.

V. ADJOURNMENT

The meeting was adjourned at 10:17p.m.

Respectfully submitted,
Beth McEwen, MMC
Municipal Clerk

DRAFT

CBJ CODE EXCERPT

36.20.056 - Bear attraction nuisance.

- (a) *Offense.* Except as provided in this section, no owner or person in charge of property shall cause or allow the creation or maintenance of a bear attraction nuisance on that property or the adjacent right-of-way.
- (b) *Classification of offense.* Violation of this section is:
 - (1) A class A misdemeanor if the offense is committed intentionally, knowingly, or recklessly;
 - (2) A class B misdemeanor if the offense is committed with criminal negligence;
 - (3) A violation, subject to a civil fine, if the offense is not committed intentionally, knowingly, recklessly, or with criminal negligence;
 - (4) Terms in this subsection identifying culpable mental states shall have the meaning ascribed to them in CBJ 42.05.010.
- (c) Each and every day or portion thereof during which a violation or failure to comply is committed, permitted, or continued, shall be treated as a separate offense, and subject the offender to separate charges and a fine as provided in subsection (a) of this section.
- (d) *Defenses.*
 - (1) It shall be no defense for the owner of property to a charge under this section that the property was in the possession or control of another, unless it can be shown to the satisfaction of the court that at such time such property was being used without the consent of the owner.
 - (2) It shall be a defense for the owner of property to a charge of a failure to appear in court if it is shown to the court's satisfaction that the owner was not aware of the citation and that such property was in the possession or control of another.
- (e) *Definitions.* For purposes of this section:
 - (1) *"Bear attraction nuisance"* means
 - (A) More than one-half gallon of any putrescible material, including packaging or other surfaces to which the material is adhered;
 - (B) Any organic material of a type which has previously attracted a bear to the property;
 - (C) Soiled disposable diapers;
 - (D) Exceptions. "Bear attraction nuisance" does not include:
 - (i) Material in a certificated landfill;
 - (ii) Manure or sewage;
 - (iii) Material in a garbage can stored outside temporarily for purposes of collection after 4:00 a.m. on a day scheduled for collection;
 - (iv) Living or dead flora or fauna indigenous to the property on which it is located;
 - (v) Material completely enclosed in a structure or container which requires hands or tools to open, unless the structure or container has been proven ineffective as a bear-resistant container or containment area, whether due to design or improper use, three or more times within a 30-day period;
 - (vi) Material in a metal garbage container designed to be lifted and emptied by a garbage truck, provided that the container is tightly covered by a bear-resistant metal lid fastened with a bear-resistant device or located within a garbage containment area behind barriers sufficient to withstand entry by a bear, unless the container or area

has been proven ineffective as a bear-resistant container or containment area, whether due to design or improper use, three or more times within a 30-day period.

- (2) *"Garbage can"* means a watertight, odor-free, corrosion-resistant container labeled in a clear, discernible and legible fashion with the address of its owner, or, if rented, with the address of its renter, and equipped with a tight-fitting cover secured so as to remain in place if the can is knocked over.
- (3) *"Person in control"* means a tenant or an agent, superintendent, or other owner's representative.
- (4) *"Property"* means developed or undeveloped real property, including any apartment house, mobile home park, planned unit development, or other multifamily development.
- (f) *Regulations.* The manager may adopt regulations pursuant to chapter 01.60 to implement the provisions of this chapter.
- (g) *Notification and abatement.* CBJ 36.20.060 does not apply to violations of the provisions of this section.

(Serial No. 2001-23am, § 2, 5-21-01; Serial No. 2001-37, § 2, 7-2-2001; Serial No. 2002-04(am-2), § 3, 3-18-2002; Serial No. 2004-11, § 3, 3-22-2004; [Serial No. 2012-38, § 2, 9-17-2012](#); [Serial No. 2013-15\(c\), § 7, 5-13-2013, eff. 6-13-2013](#); [Serial No. 2013-21\(b\), § 2, 9-9-2013, eff. 10-10-2013](#).)

Editor's note— Serial No. 2004-11, § 3, adopted March 22, 2004, effective April 22, 2004, repealed former § 36.20.056, and enacted provisions designated as a new § 36.20.056 to read as herein set out. Prior to inclusion of said ordinance, § 36.20.056 pertained to urban bear control. See also the Code Comparative Table.

Editor's note— It should be noted that § 4 of Serial No. 2002-04(am-2) provides, *"Affirmative defense.* It shall be an affirmative defense to a prosecution under section 3(b) of the definition of "bear attraction nuisance" that the owner or person in control of the garbage container has made a good faith effort to acquire a metal lid, but because of a limited supply, has been unable to do so. This section shall expire on December 31, 2002."

Caring for K-5 students during COVID-19

Assembly Committee of the Whole

August 31, 2020



Staff Direction & Problem Statement

Task: Create a framework to care for K-5 children in the community in response to operational constraints at the Juneau School District

Problem Statement: The JSD has a range of operational strategies ranging from online education to full in person delivery. Anything other than normal school operations creates challenges to families who rely on care for their younger children (K-5) during the school day to work.

Objectives

A successful program or mix of programs would need to meet the following criteria:

- Ability to flex with changing school conditions
- Allow students to engage with learning initiatives
- Minimize disease risk
- Sustainable until school begins operating normally
- Acceptable to families, safe for children
- Fiscally prudent
- Provide support to low income families

Assumptions

- School may continue to be disrupted through the remainder of the school year.
- CARES funding is only available for use through December 31, 2020.
- Families will have different needs and care should be taken to offer a variety of options which might be applied to different situations.
- Communication should be tailored so that families recognize this is a community program that will require some level of sacrifice and cooperation amongst family groups.
- Care would be available for students enrolled in the Juneau School District.
- A fulltime emergency employee would be hired to coordinate and support all identified options – cost is approximately \$60,000.

Need

- JSD has 2,100 children enrolled in their K-5 programs.
- According to a recent survey conducted by the ESTF, roughly half of the households have a parent or other adult caretaker at home. The remaining households appear to need additional support. The district is unable to give us enrollment data by household.
- Priority for funding should be targeted to children and families who have the most economic/social vulnerability. Identification of families could be partially informed by enrollment in the free and reduced lunch program which currently serves 30% of elementary school families, approximately 620 students in the K-5 system.
- Low-income children are eligible to receive reduced-price or free meals at school. Children in households with incomes below 130 percent of the poverty level or those receiving SNAP or TANF qualify for free meals. Those with family incomes between 130 and 185 percent of the poverty line qualify for reduced-price meals.

Framework Options

- Support for small family groupings for cooperative learning environments
- Expand RALLY services
- Provide monetary support for employer based childcare
- Provide monetary support for families who are learning at home

Note: other options were considered by the ESTF and ROCK groups. Staff reviewed those recommendations and determined that the options listed above were the most viable from an operational standpoint.

Support Family Cooperatives

Provide support to families looking to arrange learning cooperatives either in their homes, or if home is not an option, in other locations acceptable to the family groupings. Support could include assistance in pairing with other families, assistance in locating a physical space, and ongoing support to work through issues.

In this model, parents would partner with each other and take turns working with the child grouping. This would free up the other adults to return to work.

Support Family Cooperatives

# of children served	TBD
Estimated Cost	\$10,000
Facility Needs	Variable – if home based, no facility needed. If there is desire for cooperative that can not meet in the home, space may need to be sourced. If additional space is needed, there is a potential added cost.
Staffing Needs	Coordination of program structure and materials would be assigned to Childcare Coordinator who would work with one JSD staff person at each elementary school.
Other considerations	This option is low cost/high impact

Expand Rally Services

On August 31st, JSD will stand up fulltime RALLY at 3 school sites to serve 126 children. The program will operate between 7:30 and 5:30, M-F. The program could be expanded to all elementary school sites which would increase enrollment to 252.

During RALLY, children would have access to online learning.

Families are normally charged for RALLY care with lower income families having access to childcare assistance. In this model, costs have been presented as if RALLY care would be provided at the same cost as normally charged for before and after school care.

JSD has set the cost of full time RALLY at \$310 per week.



Expand Rally Services

# of children served	Planned Current – 126, Proposed Expanded - 252
Estimated Cost	\$280,000 per month for the expanded program. Costs could be offset through parental tuition in whole or part.
Facility Needs	None. JSD facilities would be used.
Staffing Needs	Staff to child ratio is 2:14 JSD is currently staffed to offer RALLY for 126 children. The expanded model would require an additional 18 – 20 staff.
Other considerations	<p>There are no childcare licensing requirements for RALLY as services are provided at the school district. If this model was expanded to other locations, licensing would be a complicating factor.</p> <p>RALLY spaces could be prioritized for essential workers and/or families that are unable to have an adult at home during the day.</p> <p>JSD has requested that their staff be prioritized for RALLY spaces (at no cost) so that teachers and other staff are fully available to run online learning.</p>

Support Employer Childcare Options

Employers could be encouraged to set up childcare spaces at work locations. These could follow a parent cooperative model or paid staff could be engaged to provide care.

Employers currently may deduct childcare expenses as a business expense and apply for a tax credit of 25% of childcare expenses up to \$150,000 (IRS 8882). Employers with onsite care are not required to obtain state licenses provided the employee is on site while their child is in care.

CBJ could offer an incentive to employers to provide care or employers could charge parents a fee for care. CBJ could also partner with larger employers to directly offset cost of care when the employer provides the facility space. Similar to providing a RALLY type program.

Support Employer Childcare Options

# of children served	TBD (cost estimates use 150)
Estimated Cost	\$52,500 per month
Facility Needs	Employer would provide facility
Staffing Needs	None – a per child stipend would be paid to employers to provide care.
Other considerations	<p>Facility space would have to allow for appropriate social distancing and internet connectivity for online learning and comply with reasonable adult to child ratios.</p> <p>Unless the site is licensed for childcare, employees would need to be physically onsite during hours of operation.</p> <p>Some level of support could be provided by the Childcare Coordinator position to help businesses navigate how to set up an onsite program.</p>

Provide Monetary Supplement for at Home Care

Provide a monetary supplement to families who meet the income thresholds for the free or reduced lunch program. Parents would qualify for a stipend to help offset the cost of providing care at home.

Full payment could be provided to families who meet the income qualifications for the free lunch program, with a prorated amount for families who qualify for the reduced lunch program.

Children in households with incomes below 130 percent of the poverty level or those receiving SNAP or TANF qualify for free meals. Those with family incomes between 130 and 185 percent of the poverty line qualify for reduced-price meals.

Provide Monetary Supplement for at Home Care

# of children served	400
Estimated Cost	\$140,000 per month
Facility Needs	None, care happens at home
Staffing Needs	Supervision of children is provided by family
Other considerations	<p>Payments would only be made to families not using other K-5 supported services.</p> <p>Coordination could be complicated</p> <p>Would be available to all families, not just families with students enrolled through JSD.</p>

		# of students	PC/PM	Sept - Dec	Jan - May	Total
K-5 Care Coordinator				26,000	32,500	58,500
Family Cooperative Coordination						
	Materials			8,000	2,000	10,000
	Facility Costs				-	
	Total		0	8,000	2,000	10,000
RALLY Program						
	Staffing		1,111	1,120,000	1,400,000	2,520,000
	Revenue Collected		-500	-500,000	-625,000	-1,125,000
	Total	252	611	620,000	775,000	1,395,000
Employer Provided Childcare						
	Program Payments	150	350	210,000	262,500	472,500
Monetary Supplements for at Home Care						
	Payments	400	350	560,000	700,000	1,260,000
Framework Costs - Total		802		1,424,000	1,772,000	3,196,000

Recommended Next Steps

With Assembly Approval and Direction:

- Hire temporary K-5 Childcare Coordinator
- Develop support materials and organizational structure for Family Cooperatives
- Conduct tailored survey for families with K-5 students to determine actual need and interest in the various options
- Survey Employers to determine interest in providing onsite childcare
- Assess further action once survey information is gathered.

Note: K-5 classes will be online at least until the end of the first trimester which is November 6, 2020

Economic Stability Task Force K-12 Pandemic Childcare Recommendations

Driven by the Covid-19 pandemic, Juneau's schools will be operating on a schedule in which pupils attend classes only part-time. To mitigate the economic impacts of this schedule on working parents and employers, the Economic Stability Task Force (ESTF) urges the immediate development of adequate childcare alternatives that would remain in place for the duration of the pandemic. The recommendations below are based on information gathered from stakeholders in the community including The Juneau School District (JSD), parents, The Juneau School Board, Southeast Alaska Association for the Education of Young Children (AEYC), The Juneau Chamber of Commerce, and Tlingit & Haida Central Council.

Primary Recommendation:

Appropriate CARES Act funds to support a short-term K-12 childcare coordinator position. Estimated funding for six months \$60,000.

Under the purview of the Childcare Coordinator through CBJ:

- A. Create a childcare program for school aged children for the duration of the pandemic.**
- B. Consider all locations to safely and efficiently distance students, while maintaining their cohort groups from JSD attendance.**
- C. Recruit childcare staff from the current labor force including substitute teachers, retired teachers, teachers in training, and childcare professionals.**
- D. Provide financial and implementational support to employers who choose to offer onsite childcare.**
- E. Provide support for families forming small "bubbles" of students to share the delivery of care.**

Current Environment

The coming school year is scheduled to begin August 24th. The Juneau School District (JSD) has recently announced the school year will begin with entirely distance delivery for its 4,700 students. Of major economic concern is the impact on businesses and employees relative to available childcare while students are not receiving in-person instruction. The loss of working parents from Juneau's labor force would present huge barriers to economic recovery from the crisis created by the COVID pandemic.

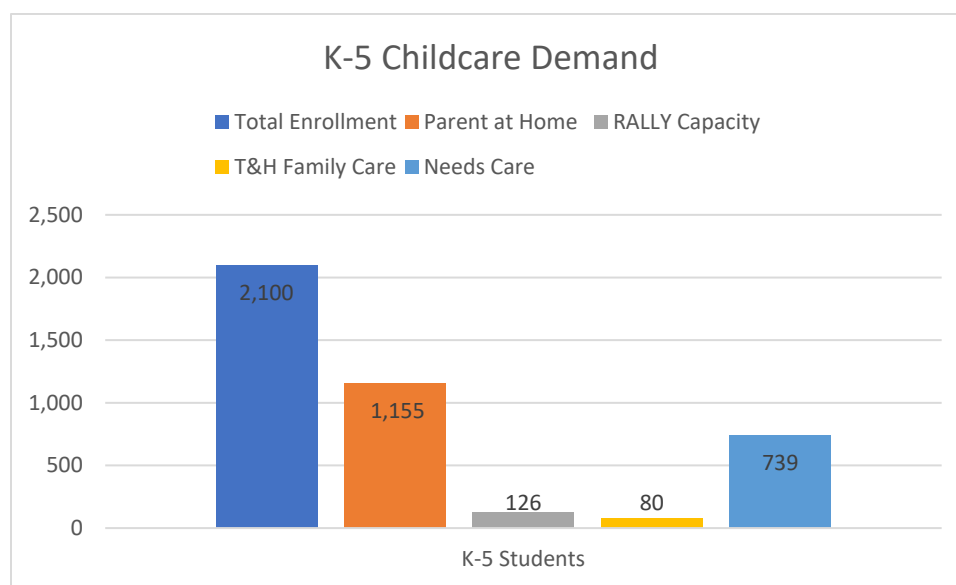
JSD recently conducted a survey of school parents and received 1,300 responses, representing 2,500 students. Based on the responses to this survey, approximately 66% of Juneau families report that reduced or eliminated in-person instruction for students this fall will create a hardship for their family. Over 95% of survey respondents have at least one member of their household in Juneau's workforce, and must continue to earn enough income to support their family needs, and 30% of parents report that it is likely or highly likely that an adult in their household will

Economic Stability Task Force K-12 Pandemic Childcare Recommendations

have to quit their jobs to provide care for their children. Meanwhile, 36% report that it is likely or highly likely that they will leave children home alone, and 55% of respondents reported that a parent will stay home to deliver instruction.

The current RALLY program is being expanded as space allows, to a capacity of 126 children districtwide. Of the 126, JSD estimates 84 of the spaces will be filled by teacher's children, leaving 42 spaces available for childcare onsite divided between three different school locations. As RALLY is a program operated through the JSD, these recommendations do not address the program's specific needs, *however the ESTF strongly urges the RALLY program to expand capacity while JSD is operating distance only delivery, as this allows more space for the program to operate.*

The Juneau Chamber of Commerce is currently conducting a survey to assess the demand for supporting on-site childcare for employees. 36% of preliminary respondents expressed interest in providing on-site childcare with financial and structural support. Additionally, businesses may currently deduct childcare expenses as a business expense and apply for a tax credit of 25% of childcare expenses up to \$150,000 (IRS 8882), however it is important to consider this tax credit it not helpful for the immediate cashflows of operations which have already been greatly impacted by the pandemic.



*Data based on 1,300 responses from JSD parents, representing 53% of enrolled students.

Economic Stability Task Force K-12 Pandemic Childcare Recommendations

Primary and Immediate Recommendation:

Appropriate CARES Act funds to support a short-term K-12 childcare coordinator position to facilitate and to oversee the creation and implementation of childcare options for school aged children for the duration of the pandemic and to support businesses offering flex schedules and remote working options for employees, as well as support for families forming small “bubbles” of students to share the delivery of care.

Operated by: **City Entity or Non-profit Organization**
Source of funding: **CARES Act**
Funding needed: **\$60,000 (Salaried Position for 6 months)**

Childcare Coordinator Implementation Recommendations:

1. Create a childcare program for school aged children for the duration of the pandemic. Priority should be given to the youngest children first. Providing care for K-5 aged children is imperative to allow parents to remain in the workforce, and to maximize structured, in-person development. Given that students are already receiving distance education through JSD, the intent of this program should be to safely care for children during their parent’s workday.
 - a. Of the 4,700 students in the JSD – approximately 2,100 are in the K-5 age range. Based on survey response data, RALLY capacity, and potential Tlingit & Haida supported family care, a minimum of 739 pupils will need childcare in order for their parents to maintain their income.
 - b. Of the 2,100 K-5 students, 500 are enrolled as having special needs and have individual education plans (IEP’s), these pupils will be prioritized for full-time in person instruction, which takes place when JSD is operating under yellow or green risk conditions.

Low Risk Minimal to no Community Transmission	Medium Risk Some Community Spread	High Risk Widespread Community Transmission
*Minimal to no level of community transmission in the school’s behavioral health region and/or town or municipality.	*Low to moderate level of community transmission in the school’s behavioral health region and/or town or municipality.	*High level of community transmission: Outbreaks or increases in cases and recent laboratory-confirmed cases of COVID-19 in the school’s behavioral health region and/or town or municipality.
Wednesday will be used in the beginning of the year for staff preparation time, professional learning, and disinfecting as we establish our blended learning model.	Wednesday will be home learning (e learning) all day for all students to provide staff preparation time, professional learning and disinfecting.	
Given sustained low risk status, there will be an increase in face to face learning time.		

- c. As JSD operates under the current protocol of 100% distance delivery during “orange” risk conditions, childcare should be provided for a minimum of 740

Economic Stability Task Force

K-12 Pandemic Childcare Recommendations

students. Further consideration should be given to this demand for care, as these estimates are based on one survey during rapidly changing market conditions.

- d. As the childcare coordinator begins to design this program, the ESTF will work closely alongside to define the market in terms of costs, funding, and demand.
2. Consider all locations to safely and efficiently distance students, while maintaining their cohort groups from JSD attendance. Potential spaces include city facilities, faith-based organization locations, and privately owned venues. Locations which have been previously licensed for childcare can obtain licensing in the most streamlined manner. Fact finding research has identified the following potential locations for short term childcare facilities:
 - Public Libraries
 - The Dimond Park Field House
 - Mt. Jumbo School
 - Centennial Hall (If emergency tents already in CBJ's possession can be used for quarantine sites)
 - Church gathering spaces
 - The former Wal-Mart building
 - Available UAS spaces
3. Recruit childcare staff from the current labor force including substitute teachers, retired teachers, teachers in training, and childcare professionals. Additionally, a training program should be created *immediately* using CARES Act funds to increase the potential labor market.
4. Provide financial and implementational support to employers who choose to offer onsite childcare. Based on the DHSS childcare cost assessment, a subsidy of \$350 per-month, per-child should be created for employers who offer on-site or off-site informal child supervision with connection to school instruction assignments. Either may be in association with other employers. Based on JSD survey responses, the potential demand for onsite employer provided care would accommodate approximately 120 children districtwide.

<i>Operated by:</i>	<i>Private Employers//Childcare Coordinator</i>
<i>Capacity:</i>	<i>120 students</i>
<i>Facilities:</i>	<i>private donated</i>
<i>Source of funding:</i>	<i>CARES</i>
<i>Funding needed:</i>	<i>\$630,000 (300 students x \$350 per month x 6 months)</i>

5. Based on JSD survey responses, interest in family pods to provide “bubbles” of care could potentially serve up to 200 K-5 aged pupils. Structural, curriculum, and organizational support for these families should be provided though the childcare coordinator.



Sub-Committee on Student Care

Recommendations 8/24/20

Care for Students during distance learning – Resource “Quilt”

Concepts:

1. The school district does not have access to resources to provide care for approximately 1000 students whose parents must work during school hours. (Source: JSD Parent Survey)
2. If it is not safe to have students in school, it is not safe to have students in large care centers. It is safest to have students at home, or in small “pods” of 4-6 students where the environment and interaction can be made safest.
3. Student learning “pods” may be parent organized or assisted by outside resources as needed to help parents create a workable model for the family.
4. The purpose of student care is to provide a safe environment to connect with school distance learning and facilitate effective participation by students. (It is important not to call this “childcare” due to the misleading images the term “childcare” evokes.)
5. To achieve safe and effective distance learning, the schools, students, and parents must have the resources to be able to be successful. The concept of a resource “quilt” recognizes that each family will have different needs and that resources must come from a variety of agencies to for to create a successful “quilt.”
6. Priority in the allocation of resources should be given to lower income and special needs families first.

1. Hire or contract for Student/Family Coordinator (s) to assist families and employers and set up criteria and systems to allocate resources. Positions may be FT or PT. Cost - \$60,000 for staff, equipment, printing, materials, etc.

2. Small family/employer student care cooperatives:

With a priority on low-income families, as requested, assist families and employers to create pods of 3 to 6 children to share the cost and work of supervising students during the day to connect effectively with school distance learning activities. Assistance can include collecting and sharing names of families interested in forming a pod, provide financial assistance to “pods” if they plan to hire tutor/supervisors, provide technical and financial assistance to employers interested in forming pods on the work site or other student care.

Resources:

A. CBJ Direct Support to Parents: The heaviest impact will be on families that are low-income and/or have children with special needs. For parents who participate in student care cooperatives offer

support on a sliding scale based on income and need from \$100 to \$350 per month per student.
Funding needed: \$500,000 (150 students X 9 months X \$350)

B. CBJ Direct Support to Employers for onsite student care during school

Employers currently may deduct childcare expenses as a business expense and apply for a tax credit of 25% of childcare expenses up to \$150,000 (IRS 8882). Employers with onsite care are not required to obtain state licenses. Offer subsidy of \$350 per month per child for employers who offer on-site or off-site child supervision with connection to school instruction assignments. Either may be in association with other employers. Funding needed: \$500,000 (150 students X 9 months X \$350) (may be allocated on a sliding scale based on parent income)

C. Create School Year Learning Hubs at public or private facilities: - Programs need to be safe and connect with school programs to be able to support distance learning in small pods that are socially distant.

Operated by: CBJ/Tribe/nonprofits
Capacity: 150 - 250 students
Facilities: Repurposed existing buildings (see draft list below)
Staff: Reassigned existing municipal and tribal staff, and jobs programs.
Program: Students are assigned to “pods” of 4-6 students supervised by one staff person hired by the CBJ or parents and approved by CBJ. Students are assigned to a space that is separate.
Source of funding: Existing budgets plus CARES funding as needed primarily for equipment and supplies.

3. Counseling and family support:

Expand resources of existing programs like the Teen Health Center to support families with stress related to the situation.

Operated by: School District/Teen Health Center
Capacity: 300 families
Facilities: N/A
Funding needed: \$100,000

4. Operate RALLY with social distancing

Operated by JSD – First priority is children of teaching staff to maintain school operations -operates in 6 elementary schools. Some spaces will be available to the public.

Operated by: Juneau School District
Capacity: 84 spaces for teaching staff/ 42 spaces for general public
Facilities: All six elementary schools
Funding needed: \$500,000

City and Borough of Juneau COVID-19 Mitigation Strategies

Incident Risk Level	Masks/Face Coverings	Social Distancing	Large Gatherings	Restaurants, Bars,	Personal Services, Gyms	Travel
Very High	Masks/Face coverings required outside the home.	Residents are required to stay at home except as needed for groceries, medical care, and essential workforce needs.	Outdoor gatherings limited to no more than 10 people with proper social distancing. Indoor communal events not allowed.	Restaurants and bars limited to delivery and curbside pickup if allowed by law.	Personal Services and Gyms closed.	Critical Infrastructure and essential travel only.
High	Masks/Face coverings must be worn indoors and outdoors in public areas where 6ft of social distancing cannot be maintained.	6 feet of distance must be maintained. Keep social bubble contained to family members.	Indoor gatherings should be limited to 20* people with safety measures (masks required). Outdoor gatherings with 6ft distancing recommended.	Bars closed for indoor service. Restaurants reduce capacity to ensure physical distancing not to exceed 50% with reservations required. Delivery/curbside pickup if allowed up law	Personal Services by appointment only, one customer per service provider, no waiting areas. Gyms, no group activities, limit capacity to 25%	Interstate: Follow provisions of Health Mandate 10. Intrastate: Travelers coming from other communities with Moderate to High alert levels are required to test and follow strict social distancing protocols until negative test results arrive.
Moderate	Masks/Face coverings must be worn indoors in public areas where 6ft of social distancing cannot be maintained. Masks/face coverings recommended when: outdoors and 6 feet of distance can't be maintained from others.	6 feet of distance must be maintained. Keep social bubble limited to family members and critical contacts.	Indoor gatherings should be limited to 50* people with safety measures (masks required). Outdoor gatherings with 6ft distancing recommended.	Bars not to exceed 50% capacity. Strongly recommend restaurants reduce capacity to ensure physical distancing between parties, recommend reservations required. Recommend deliver and curbside pickup if allowed by law.	Personal Services by appointment only, no waiting areas. Gyms, small group activities outdoors, limit capacity to 50%.	Interstate: Follow provisions of Health Mandate 10. Intrastate: Travelers coming from other communities with Moderate to High alert levels are strongly encouraged to test and follow strict social distancing protocols until negative test results arrive.
Minimal	Masks/Face coverings must be worn indoors in public areas where 6ft of social distancing cannot be maintained.	6 feet of distance must be maintained. Keep social bubble limited to family members and a few other key contacts.	Limit gathering size so a minimum distance of 6 feet can be maintained. Outdoor gatherings recommended.	Follow all Public Health State Mandates in reopen responsibly plan.	Follow all Public Health State Mandates in reopen responsibly plan.	Follow provisions of Health Mandate 10.

Emergency mask ordinance in place until 8/18/20, unless repealed sooner.

*Exemptions can be requested with approved COVID mitigation plans in place.

DRAFT Version 2 August 31, 2020

Presented by: HRC
Presented:
Drafted by: R. Palmer III

RESOLUTION OF THE CITY AND BOROUGH OF JUNEAU, ALASKA

Serial No. 2899 vCOW1

A Resolution Recognizing and Embracing the Diversity and Cultural Values of Our Community and Holding it Accountable.

WHEREAS, the City and Borough of Juneau Assembly finds discrimination against a person of the municipality a matter of public concern, threatening the peace, order, health, safety and general welfare of the community; and

WHEREAS, the City and Borough of Juneau Assembly affirms the Supreme Court of Alaska statement released in June of 2020 addressed to fellow Alaskans that states “that the ideals on which our society is founded are far from the reality of many people’s lives.... We recognize that too often African-American, Alaskan Natives, and other people of color are not treated with the same dignity and respect as white members of our communities.”; and

WHEREAS, the City and Borough of Juneau recognizes that social injustice and systemic racism are an outcome of institutional policies that legalize discrimination and create inequalities in education, health care, economic and political spheres including but not limited to representation opportunities in decision making structures; and

WHEREAS, the City and Borough of Juneau recognizes within our own community that systemic racism and discrimination requires systematic change; and

WHEREAS, local protests and calls for action in our community create the moral imperative to act, and view all aspects of our political and social institutions through the lens of justice; and

WHEREAS, local protests and calls for action in our community require instituting procedures to check for and remove from our systems and structures measures that disadvantage diverse groups in our community; and

WHEREAS, efforts to institutionalize anti-racist and anti-discrimination measures throughout the City and Borough of Juneau is a fundamental aspect of change that benefits every segment of our community’s structures and processes; and

WHEREAS, systematic, organized efforts to fight systemic racism and discrimination throughout the City and Borough of Juneau is an evolving and dynamic work requiring extensive discourse and planning; and

WHEREAS, the Juneau Human Rights Commission has prioritized four fundamental areas of human rights focus for our community: racial justice, economic justice, education justice, and health care justice; and

WHEREAS, the Assembly appreciates the efforts and commitment of the Juneau Human Rights Commission to prioritize continuing anti-racism and anti-discrimination conversations so that long term priorities can be realized, hard won efforts can be upheld, and past efforts inform the present and impact the future.

NOW, THEREFORE, BE IT RESOLVED BY THE ASSEMBLY OF THE CITY AND BOROUGH OF JUNEAU, ALASKA:

Section 1. Upon adopting this resolution, the Assembly:

- A.** Proclaims its commitment to social justice, anti-racism and anti-discrimination measures to bring about change and healing; and
- B.** Commits to scheduling regular town hall meetings to consult with the community to review and update the equal rights anti-discriminatory policy pursuant to CBJ Code 41.05 to reflect the commitments made through this resolution; and
- C.** Commits to extensive, thorough internal audits, examinations and corrections of discriminatory factors in its administrative structures, especially to identify whether citizens and employees—including but not limited to, Alaskan Native, African American/Black, Hispanic, Asian American, and Pacific Islander—are afforded opportunities to make good faith claims of discrimination free from fear of retaliation; and
- D.** Commits to extending invitations for CBJ committee vacancies to historically under-represented populations including Alaskan Native, African American/Black, Hispanic, Asian American, and Pacific Islanders to ensure key voices are brought in as architects of change as it is only through such inclusive participation that new directions can emerge; and
- E.** Commits to creating an anti-racism and anti-discriminatory line item in the budget for those who are committed to fully engage in the immersive nature of this evolving and dynamic work requiring extensive discourse and planning; and
- F.** Encourages employers to consider the civic and moral imperative nature of the work of the Juneau Human Rights Commission and support leave for commission members; and

- G.** Ensures that short and long-term systemic anti-racism and anti-discrimination measures and accountability systems are included in the CBJ strategic and comprehensive plans; and

Section 2. Effective Date. This resolution shall be effective immediately after its adoption.

Adopted this _____ day of _____, 2020.

Beth A. Weldon, Mayor

Attest:

Elizabeth J. McEwen, Municipal Clerk