

(907) 586-0715 CDD_Admin@juneau.org www.juneau.org/CDD 155 S. Seward Street • Juneau, AK 99801

DATE: June 2, 2017

TO: Planning Commission

FROM: Tim Felstead, Planner

Community Development Department

FILE NO.: CSP2017 0007

PROPOSAL: A consistency review for renewal of lease of CBJ lands for existing

monitoring equipment associated with the Juneau Airport Wind System

(JAWS)

GENERAL INFORMATION

Applicant: City & Borough of Juneau, Division of Lands & Resources, and

Juneau Police Department (JPD)

Property Owner: City & Borough of Juneau

Property Address: Site 1: No address (off Fish Creek Road, North Douglas)

Site 2: 115 Dock Street, Douglas

Site 3: 6235/6255 Alaway Avenue, Lemon Creek

Legal Description: Site 1: Lot 1, USS 3559;

Site 2: ATS 14 Fraction; Site 3: Tract J1, JPD II

Parcel Code No.: Site 1: 6-D10-1-100-001-0

Site 2: 2-D04-0-T32-006-1 Site 3: 5-B13-0-107-003-8

Lot Size: Site 1: 1,096 acres

Site 2: 89.58 acres Site 3: 5.5650 acres Planning Commission File No.: CSP2017 0007

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Comprehensive Plan Future

Land Use Designation: Site 1: Resource Development (RD)

Site 2: Marine Mixed Use (M/MU) Site 3: Resource Development (RD)

Zoning: Site 1: Rural Reserve (RR)

Site 2: Waterfront Industrial

Site 3: General Commercial/Rural Reserve

Utilities: NA

Access: Site 1: Fish Creek Road

Site 2: Dock Street Site 3: Alaway Avenue

Existing Land Use: Site 1: Lower Fish Creek rock quarry, trails, JAWS monitoring site;

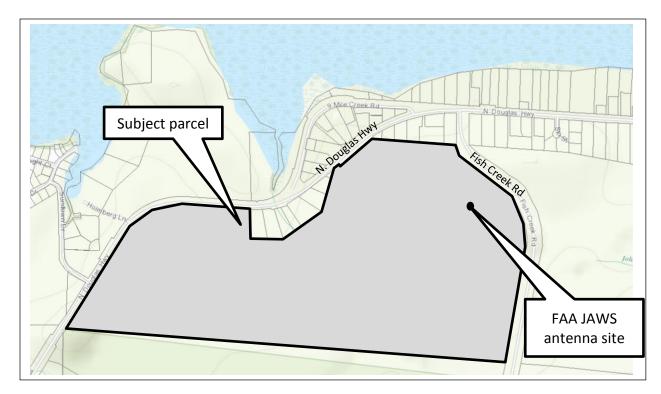
Site 2: Mike Pusich Douglas Harbor JAWS monitoring site;

Site 3: JPD police station and JAWS monitoring site respectively

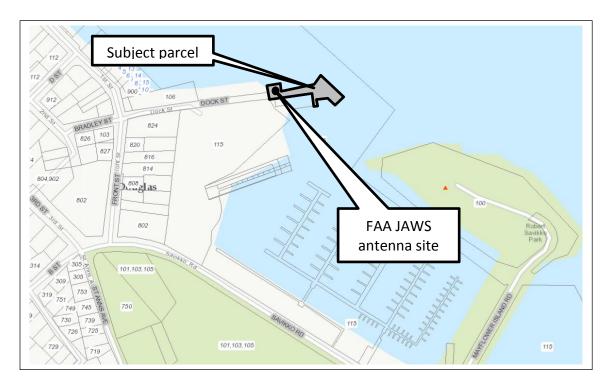
Surrounding Land Use:

Direction	Site 1: Fish Creek Rd. 6-D10-1-100-01-0	Site 2: Dock Street 2-D04-0-T32-006-1	Site 3: Alaway 5-B13-0-107-003-8
North	Single family residential (D1)	Gastineau Channel tidelands (WI)	Vacant (GC, RR)
South	Access road for Lower Fish Creek Rock Quarry (RR)	Mike Pusich Douglas Harbor Parking lot and boat ramp (WI)	Gravel pits (GC, RR)
East	Fish Creek Road, Vacant (RR)	Entrance to Mike Pusich Douglas Harbor (WI)	Alaway Avenue, Mobile Home Park (D15)
West	North Douglas Highway, Vacant and Single family residential (RR)	Dock Street and Tidelands	Gravel pits (GC, RR)

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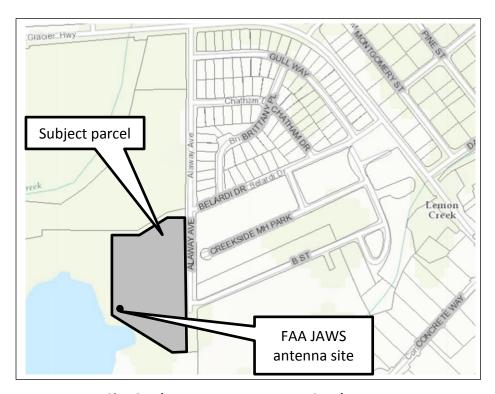
Site 1: Fish Creek Road, N. Douglas



Site 2: Dock Street, Douglas at Mike Pusich Douglas Harbor

Planning Commission File No.: CSP2017 0007

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Site 3: Alaway Avenue, Lemon Creek at JPD

ATTACHMENTS

Attachment A Application including antenna designs, antenna site plans and maps

showing locations

Attachment B Photographs of antenna locations

PROPOSAL

The Federal Aviation Administration (FAA) wishes to renew its lease of limited areas of the subject parcels for the purposes of continuing to host their weather monitoring equipment. The weather monitoring equipment provides data for local aviation conditions in particular wind speeds, windsheer and local turbulence around take-off and landing approach routes for Juneau International Airport.

CBJ 49.10.170 describes the duties of the Planning Commission including the review and recommendation to the assembly of land disposals as described in Title 53.

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(c) City and borough land acquisitions, disposals and projects. The commission shall review and make recommendations to the assembly on land acquisitions and disposals as prescribed by title 53, or capital improvement project by any City and Borough agency. The report and recommendation of the commission shall be based upon the provisions of this title, the comprehensive plan, and the capital improvements program.

Title 53 requires that all negotiated land leases undergo a review by the Planning Commission before final authorization by the City Assembly.

53.09.260 - Negotiated sales, leases, and exchanges.

(b) Planning commission review, final assembly approval. Upon satisfactory progress in the negotiation or competition undertaken pursuant to subsection (a) of this section, and after review by the planning commission and authorization by the assembly by ordinance, the manager may conclude arrangements for the lease, sale, or exchange or other disposal of City and Borough land. The final terms of a disposal pursuant to this section are subject to approval by the assembly unless the minimum essential terms and the authority of the manager to execute the disposal are set forth in the ordinance enacted pursuant to this subsection. The disposal may not be executed until the effective date of the ordinance.

BACKGROUND

The FAA uses the three sites to host ground level antenna and ancillary equipment and has been leasing the sites from CBJ since 1997. Additional existing uses are provided on page 2 of this report. The lease was last renewed in 2007. CBJ Lands Division is proposing that the lease be renewed for a further 30 years.

The antenna equipment sheds have been approved by the CBJ Community Development department (BLD1998-00003 for Site 1: Fish Creek Road, BLD1996-00106 for Site 2: Dock Street, and BLD1998-00765 and BLD2008-00102 for Site 3: Alaway Avenue).

ANALYSIS

The antennae are typically 7 feet high (see **Attachments A and B**). Each antenna also has an electronic equipment shed. Sites 2 and 3 are enclosed by fencing, but Site 1 has no surrounding fencing. Existing antenna infrastructure is not proposed to be changed.

The antennae are key components in the Juneau Airport Wind System which is used to identify

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dangerous wind conditions on the take-off and approach routes surrounding Juneau International Airport.

The lease square footage for each site is given in Table 1. The lease square footage is a small fraction of the overall lot sizes.

Location	Lease area (square feet)
Site 1: Fish Creek Road	13,927
Site 2: Dock Street	1,416
Site 3: Alaway Avenue	2,269

Table 1: Lease square footage

The land parcels in which the leased areas lie are identified in the 2016 Land Management Plan (see Table 2).

Location	Land Management Plan Parcel code	Managing Dept.	Retention status
Site 1: Fish Creek Road	LND-1420	Lands and Resources/Parks and Recreation	Retain/dispose
Site 2: Dock Street	LND-1241	Docks and Harbors	Retain
Site 3: Alaway Avenue	LND-0827	JPD	Retain

Table 2: Summary of Land Management Plan designation of subject parcels

The relevant managing departments support the renewal of the existing leases.

Conformity with Adopted Plans

2013 Comprehensive Plan

The use and location of the antenna facilities is consistent with the following policies in the Comprehensive Plan.

POLICY 8.1. TO PROMOTE AND SUPPORT AVIATION SAFETY; TO DEVELOP AND MAINTAIN AIRPORT FACILITIES MEETING THE AVIATION TRANSPORTATION NEEDS FOR JUNEAU, ITS RESIDENTS, VISITORS AND COMMERCE; AND TO WORK WITH THE PUBLIC AND PRIVATE SECTORS TO FACILITATE COMMERCE, ECONOMIC DEVELOPMENT, AND ACCESS TO ALASKA'S CAPITAL CITY. (p.104)

The locations of the antennae are away from residential locations and do not conflict

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with surrounding land uses.

POLICY 10.4 TO MINIMIZE CONFLICTS BETWEEN RESIDENTIAL AREAS AND NEARBY RECREATIONAL, COMMERCIAL, OR INDUSTRIAL USES THAT WOULD GENERATE ADVERSE IMPACTS TO EXISTING RESIDENTIAL AREAS THROUGH APPROPRIATE LAND USE LOCATIONAL DECISIONS AND REGULATORY MEASURES. (p. 132)

Appropriate uses of CBJ owned property is encouraged, even those parcels not identified for immediate disposal.

POLICY 17.2. TO HOLD CERTAIN LANDS IN THE PUBLIC TRUST, AND TO DISPOSE OF CERTAIN LANDS FOR PRIVATE USE WHEN DISPOSAL SERVES THE PUBLIC INTEREST.

In particular the following Standard Operating Procedure is relevant:

17.2 - SOP5 Evaluate land not scheduled for immediate disposal for possible interim uses prior to private development.

2016 Land Management Plan

The 2016 Land Management Plan notes that land not intended for disposal and given a 'retain' status may be eased or leased for specific purposes, such as airport related uses... (p. 43)

The proposed lease is consistent with the adopted 2016 Land Management Plan.

Habitat

The land lease relates to equipment that has already been installed and is currently in use. Continued leasing of these sites would not impact any habitat regulated by the CBJ Land Use Code.

FINDINGS

CDD staff finds the proposed renewal of an existing lease of the three subject sites by CBJ Lands Division and JPD is consistent with the CBJ Land Use Code and is consistent with adopted plans and studies.

RECOMMENDATION

Staff recommends that the Planning Commission forward the subject proposal to the Assembly with a **recommendation of approval**.

DEVELOPMENT PERMIT APPLICATION

Project Number CSP2017 6007 **CITY and BOROUGH of JUNEAU** Project Name (City Staff to Assign Name) Project Description Juneau Airport Wind System (JAWS) Facility Sites: Three locations PROPERTY LOCATION Street Address Z City/Zip NFORMATIO See Attached Property Location Map and Description Juneau/99801 Legal Description(s) of Parcel(s) (Subdivision, Survey, Block, Tract, Lot) USS 3559 LT 1; JPD II TR J1; ATS 14 FR Assessor's Parcel Number(s)
6D1011000010; 5B1301070038; 2D040T320061 LANDOWNER/ LESSEE Property Owner's Name Contact Person: Work Phone: City & Borough of Juneau; Lands and JPD Dan Bleidorn 586-0224 Mailing Address Home Phone: Fax Number: 155 S. Seward Street E-mail Address Other Contact Phone Number(s): dan.bleidorn@juneau.org 586-5252 LANDOWNER/ LESSEE CONSENT ****Required for Planning Permits, not needed on Building/ Engineering Permits**** I am (we are) the owner(s)or lessee(s) of the property subject to this application and I (we) consent as follows: This application for a land use or activity review for development on my (our) property is made with my complete understanding and permission. L(we) grant permission for officials and employees of the City and Borough of Juneau to inspect my property as needed for purposes of this APPLICAN application. Landowner/Lessee Signature X Landowner/Lessee Signature Date NOTICE: The City and Borough of Juneau staff may need access to the subject property during regular business hours and will attempt to contact the landowner in addition to the formal consent given above. Further, members of the Planning Commission may visit the property before the scheduled public OJECT hearing date. APPLICANT If the same as OWNER, write "SAME" and sign and date at X below Applicant's Name Contact Person: Work Phone: **OWNER** $\bar{\alpha}$ Mailing Address Home Phone: Fax Number: E-mail Address Other Contact Phone Number(s): Applicant's Signature Date of Application -----OFFICE USE ONLY BELOW THIS LINE-----Permit Type **Date Received** Application Number(s) Building/Grading Permit City/State Project Review and City Land Action **Inquiry Case** (Fee In Lieu, Letter of ZC, Use Not Listed) OVAL Mining Case (Small, Large, Rural, Extraction, Exploration) Sign Approval (If more than one, fill in all applicable permit #'s) Subdivision α (Minor, Major, PUD, St. Vacation, St. Name Change) **△** Use Approval (Allowable, Conditional, Cottage Housing, Δ. Mobile Home Parks, Accessory Apartment) 4 Variance Case (De Minimis and all other Variance case types) Wetlands Permits ш Zone Change 4 Application Other (Describe) ***Public Notice Sign Form filled out and in the file. Comments: Permit Intake Initials mm

CITY/STATE PROJECT AND LAND ACTION REVIEW APPLICATION

Project Number	Project Name (15	characters)		Case Number	Date Received
				CSP2017000	7 4/7/17
TYPE OF PROJEC	CT REVIEW:				1. 1
City Pi	roject Review	City Land Acquisition	on /Disposal	State Projec	t Review
states that "Planning of competition undertaker authorization by the as other disposal of City a	au Airport Wind S commission revie n pursuant to sub sembly by ordina nd Borough land		l. Upon satisfa and after revi nclude arrang	actory progress in the iew by the planning co ements for the lease,	negotiation or mmission and
		the project if there is not ade	equate space of	n this form.	
Juneau Airport Wind Sy					
Continued use for June	au Airport vvillu	System (JAWS) Facility S	ne		
Is this project associate	d with any other l	ATED WITH PROPOS Land Use Permits?		Case No.:	
Capital Improvement Pro	. ,				
Local Improvement Dist	rict # (LID)				
ESTIMATED PROJ	IECT COST:	\$ <u>1,000.00</u> \d			
For more information permitting process and required for a comple please see the reverse	the submittals ete application,	CITY/STATE PROJECT FEES Application Fees \$ Total Fee \$	Fees	Check No. Receip	Date —
If you need any assist this form, please cont Center at 586-0770.					

NOTE: MUST BE ACCOMPANIED BY DEVELOPMENT PERMIT APPLICATION FORM

EVEN IF THE PROPOSED PROJECT IS ASSOCIATE WITH OTHER LAND USE PERMITS, THIS APPLICATION <u>MUST</u> BE FILLED OUT

Revised March 17, 2011- I:\FORMS\Applications

Attachment A: Application

Page 1 of 2

CITY/STATE PROJECT REVIEW REQUIREMENTS

Each application for a City/State Project is reviewed by the Planning Commission at a public hearing. The permit procedure is intended to provide the Commission the flexibility necessary to make recommendations tailored to individual applications.

<u>Application</u>: An application for a City/State Project Review will not be accepted by the Community Development Department until it is determined to be complete. The items needed for a complete application are:

Forms: A completed City/State Project Review Application form and Development Permit Application form. The "land owner or lessee consent" signature is <u>mandatory</u> for all landowners on the Development Permit Application form.

Fees: No fee required for projects that cost less than \$2.5 million. For projects costing more than this amount, the fee is \$1,600.00. All fees are subject to change.

Project Description: A detailed letter or narrative describing the project.

Plans: All plans are to be drawn to scale and clearly show the items listed below:

- A. Plat, site plan, floor plan and elevation views of existing and proposed structures and land;
- B. Existing and proposed parking areas, including dimensions of the spaces, aisle width and driveway entrances;
- C. Proposed traffic circulation within the site including access/egress points and traffic control devices;
- D. Existing and proposed lighting (including cut sheets for each type of lighting);
- E. Existing and proposed vegetation with location, area, height and type of plantings; and,
- F. Existing physical features of the site (i.e. drainage, eagle trees, hazard areas, salmon streams, wetlands, etc.)

Document Format: All information that is submitted as part of an application shall be submitted in either of the following formats:

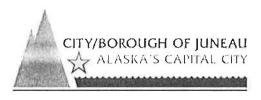
- A. Electronic copies may be submitted by CD, DVD or E-mail in the following formats: .doc, .txt, .xls, .bmp, .pdf, .jpg, .gif .xlm, .rtf or other formats pre-approved by the Community Development Department.
- B. Paper copies may not be larger than 11" X 17" (Unless a larger paper size is preapproved by the Community Development Department).

<u>Application Review & Hearing Procedure</u>: Once the application is determined to be complete, the Community Development Department will initiate the review and scheduling of the application. This process includes:

Review: As part of the review process the Community Development Department will evaluate the application for consistency with all applicable City & Borough of Juneau codes and adopted plans. Depending on unique characteristics of the permit request the application may be required to be reviewed by other municipal boards and committees. Review comments may require the applicant to provide additional information, clarification, or submit modifications/alterations for the proposed project.

Hearing: All City/State Project Review Permit Applications must be reviewed by the Planning Commission. Once an application has been deemed complete and has been reviewed by all applicable parties the Community Development Department will schedule the requested permit for the next appropriate meeting. The Planning Commission will make a recommendation based on staff's analysis and forward it to the Assembly for final approval/denial.

INCOMPLETE APPLICATIONS WILL NOT BE ACCEPTED



APPLICATION TO LEASE CITY AND BOROUGH OF JUNEAU LANDS

Application No.	
Staff only	
Assessor's No. Assessor's number available using the CBJ Assessor's Database: http://www.juneau.org/assessor/data/sqlassessor/php	
Legal name of applicant(s) Federal Aviation Administration	7
Mailing address 222 W. 7th, #14, Anchorage, AK 99513-7587	
1. Legal description of property where the lease is to be located (attach map)	
See attached legal descriptions and maps	
2. Existing parcel size Square feet: Acres: Parcel (lot) size available using the CBJ Assessor's Database: http://www.juncau.org/assessordata/sqlassessor.php	
3. Existing utilities Water: On Site Public None	
Sewer: On Site Public None Utilities information available using the CBJ Assessor's Database: http://www.junvau.org/assessordata/sqlassessor.php	
4. Access Road/walking path	
5. Provide a brief description of your proposal:	
To renew existing land leases for FAA's Juneau Airport Wind System (JAWS) located at Lemon Creek Police Station, North Douglas and South Douglas. FAA will provide lease templates.	
	1

5. Continued	
100000000000000000000000000000000000000	- Sale Sale - Sa
6. Comprehensive plan designation for prop	perty (Staff only)
	140-10-10-10-10-10-10-10-10-10-10-10-10-10
Los College Co	
7. Zoning designation	
Zoning designation a a a b	na or a ordana la or il
I HEDEDY CERTIEN THAT all of the states	mante made in this application and its incompreted
attachments are true and correct.	ments made in this application and its incorporated
Alice L. Salzman, Real Estate Contracting Officer	
Name and Title (Please Print)	Name and Title (Please Print)
Whee & Salsman	
Signature	Signature
	107.74
	105 Municipal Way, Third Floor or Lands_Office@juncau.or;
Staff only	
RECEIPT of the above application and attach	ments together with filing fee (non-refundable) in eby acknowledged.
he amount of \$1,000.00	artino (integral
FULL APPLICATION RECEIVED by Lands	
	MM/DD/YYYY
Name and Title (Please Print)	
Signature	



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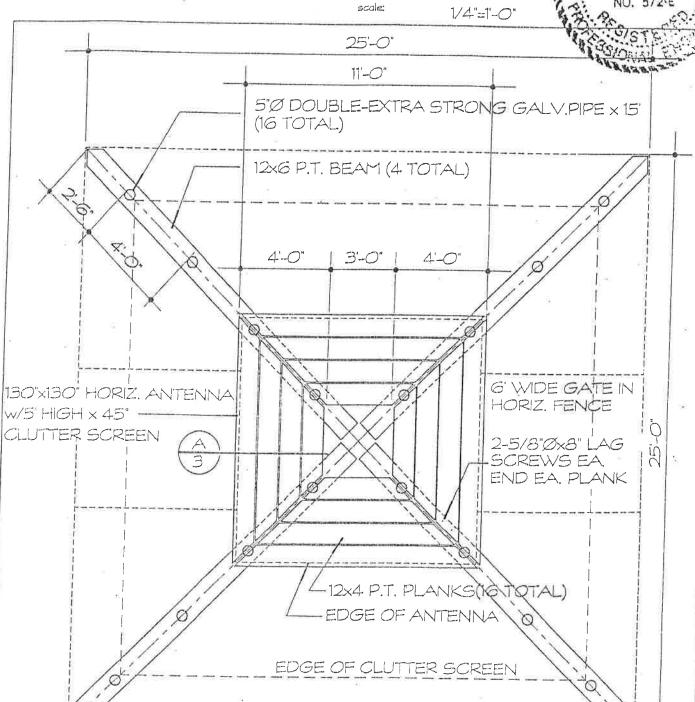
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ANTENNA PLATFORM PLAN (16 PIPE OPTION)

CHAINLINK FENCE

SCALE:

Attachment A: Application 1/4"=1"-0"

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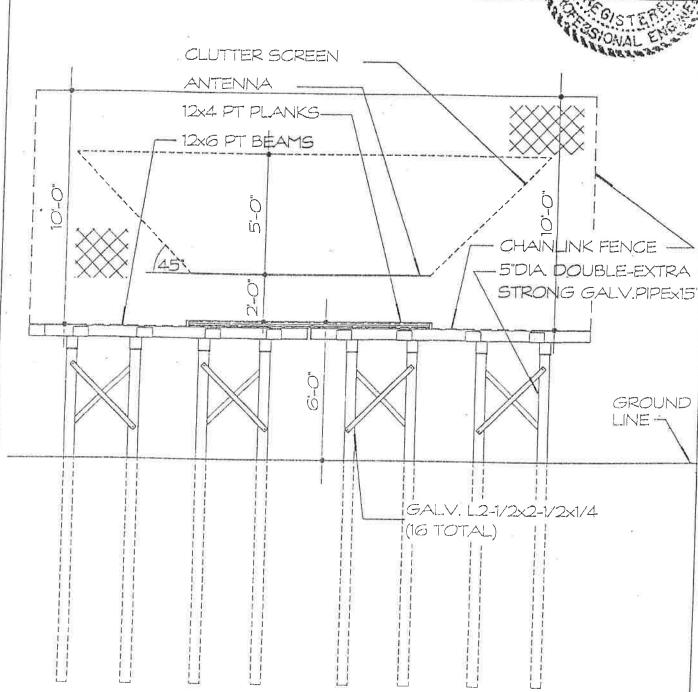
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ANTENNA PLATFORM ELEVATION (16 PIPE OPTION)

SCALE:

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NCAR-Wind F Fler LIUM ENGINEERING 3 of 6 sheet no. JUNEAU, ALASKA calculated by: RL (907) 586-3891 date: 7 APR 98 scale: 1"=1'-0" ANTENNA CLUTTER SCREEN HINGES CHAINLINK GATE 4x12 PLANKS 12x6 P.T. BEAM LAG SCREWS STEEL SADDLE : THROUGH BOLTS STEEL SLEEVE 5'Ø DOUBLE-EXTRA STRONG PIPE CROSS BRACE SECTION (16 PIPE OPTION) SCALE: 1"=1'-0"

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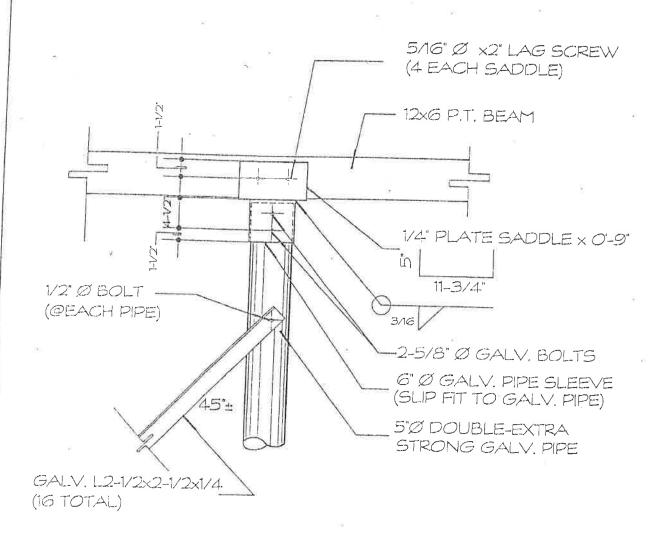
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SADDLE DETAIL (16 PIPE OPTION)

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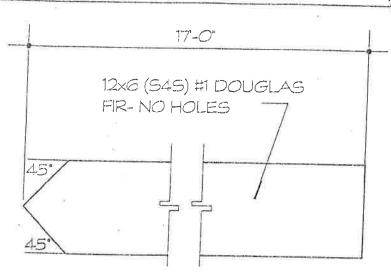
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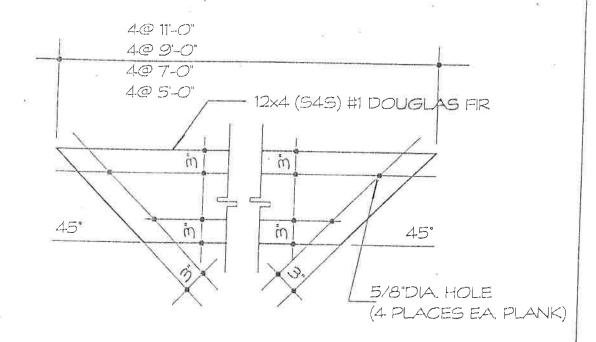
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PILE CAP (4 TOTAL)

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DECK PLANK (4 OF EA. LENGTH=16 TOTAL)

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DESIGN LOADS:	SNOW LOAD - 70psf
	WIND LOAD - 90mph, EXPOSURE B
SOILS:	NO SOILS INVESTIGATION WAS MADE AT THIS SITE.
	PROBES INDICATE VERY DENSE BEARING LAYER (BLUE
	CLAY ?) ABOUT 10 FEET BELOW MUSKEG SURFACE.
DILIG.	
PILES:	USE OPEN-END PIPE PILES CONFORMING TO ASTM A53, GAVANIZED PER ASTM A153. HAND DRIVE TO REFUSAL
	ON DENSE BEARING LAYER. OPTIONS WITH FEWER,
	LARGER PIPES OR CONCRETE FILLED PIPES MAY BE
	PROPOSED. SEPARATE PIPE PILES FROM MUSKEG (& ICE)
	WITH 4 FOOT LENGTHS OF PVC PIPE SLEEVE, PACK
	GREASE BETWEEN SLEEVE AND PIPE. HANG SLEEVE FROM
A	CROSS BRACING:
CONCRETE:	FURNISH CONCRETE FILL WITH A 7 SACK MIX USING
	PEA GRAVEL COARSE AGGRIGATE AND AN ENTRAINED
	AIR CONTENT BETWEEN 4% & 8%.
STEEL:	USE ASTM A36 SHAPES, PLATES, AND BARS. USE ASTM
	A 500, GRADE B, TUBES. USE ASTM A307 BOLTS.
	GALVANIZE ALL STEEL AFTER FABRICATION PER ASTM
	A123 AND ASTM A153.
TIMBER:	USE #1 DOUGLAS FIR PLANKS AND BEAMS. PRESSURE
	TREAT ALL TIMBER PER AWPA C2 AFTER FABRICATION.
	HOLE SIZES SHOWN ARE ACTUAL SIZES AFTER
	TREATMENT. TREAT FABRICATED PLANKS AND BEAMS
	WITH ACZA TO 0.6pcf RETENTION
LAG SCREWS:	FIELD DRILL LEAD HOLES FOR THREADED PORTIONS
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	5/8" DIA. LAG SCREWS AND 3/16" DIA. HOLES
	FOR 5/16" SCREWS.
Taranta de la companya de la company	
ENCE:	USE GALVANIZED CHAINLINK TYPE FENCE TO PROTECT
	ANTENNA. PROVIDE STEEL FRAMEWORK TO CARRY FENCE DEAD LOAD PLUS DESIGN LOADS BETWEEN SUPPORTS.
	PROVIDE HORIZONTAL GATE FOR ACCESS UNDER
	PLATFORM. FENCE CENTER OF PLATFORM IF NOT DECKED
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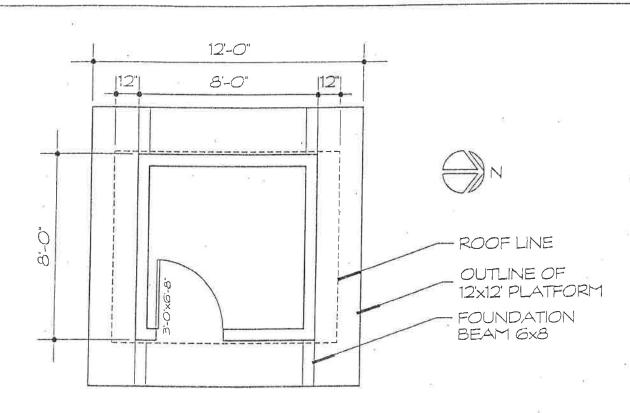
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FLOOR PLAN

STRUCTURAL NOTES

DESIGN LOADS: 50 psf SNOW LOAD

194 UBC WIND & EARTHQUAKE (Z=0.26)

STEEL:

USE ASTM A36 SHAPES, PLATES, AND BARS. USE ASTM A53 PIPE. USE ASTM A307 CONNECTORS. USE 7 STRAND CABLE. GALVANIZE ALL STEEL

PER ASTM AI23 OR AI53.

TIMBER:

USE #2 OR BETTER HEM-FIR FRAMING LUMBER. USE #1 DOUGLAS FIR POSTS AND BEAMS. USE SIMPSON STRONG TIE METAL CONNECTORS, PRESSURE TREAT

MEMBERS MARKED P.T. PER RECOMMENDATIONS BY AT

FOR GROUND CONTACT



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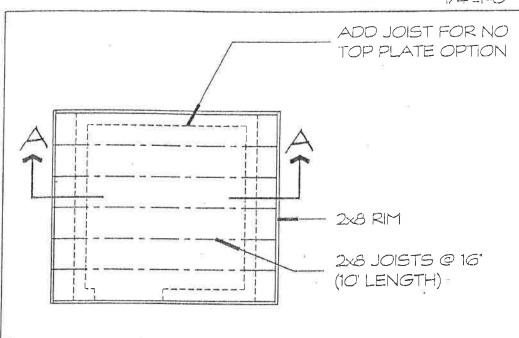
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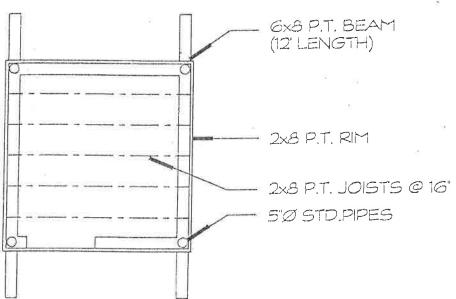
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ROOF FRAMING PLAN



FLOOR FRAMING PLAN



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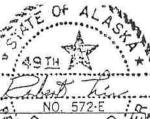
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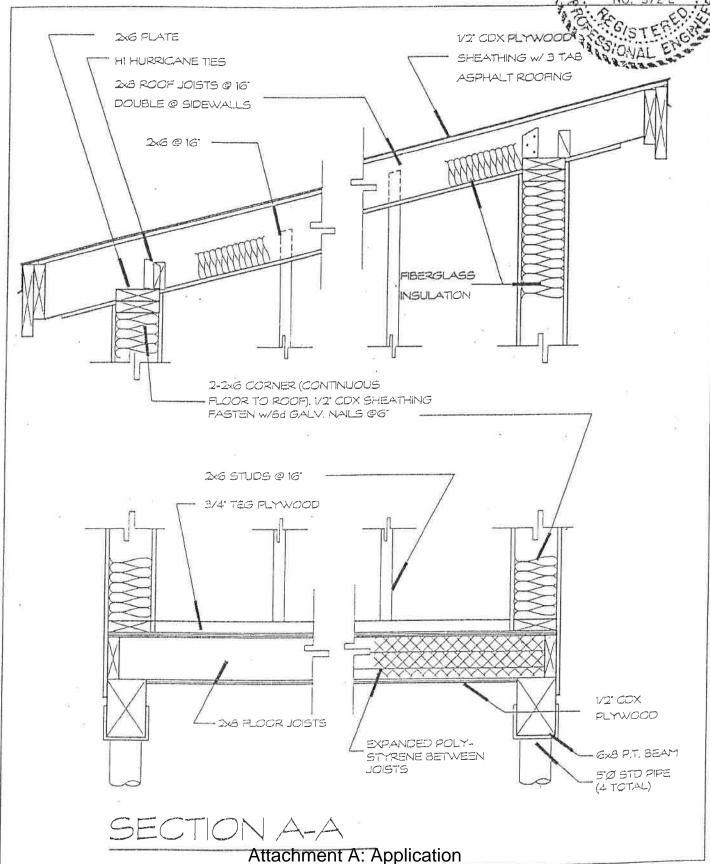
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NCAR-Wind Profiler LIUM ENGINEERING sheet no. 5 · j JUNEAU, ALASKA calculated by: RL. (907) 586-3891 date: 10 APR 98 scale: 1-1/2"=1'-0" 1/2" CDX SHEATHING 30# BUILDING PAPER 3 TAB ASPHALT ROOFING GALV. FLASHING 2×8 RIM 2XIO FASCIA VZ AC PLYWOOD 1/2" ROUGH-TEX SIDING 1/2" CDX SHEATHING R-19 INSULATION 2x6 STUDS @ 16" AKE DETAIL 2×8 JOISTS @ 16" 2x4 BLOCKING/NAILER 1/2" COX SHEATHING 30# BUILDING PAPER 3 TAB ASPHALT ROOFING GALV. FLASHING HI HURRICANE TIES EACH END EA RAFTER 2XIO FASCIA DBL TOP PLATE 2×8 RM CONTINUOUS SCREENED VENT 1/2" ROUGH TEX SOFFIT EAVE DETAIL

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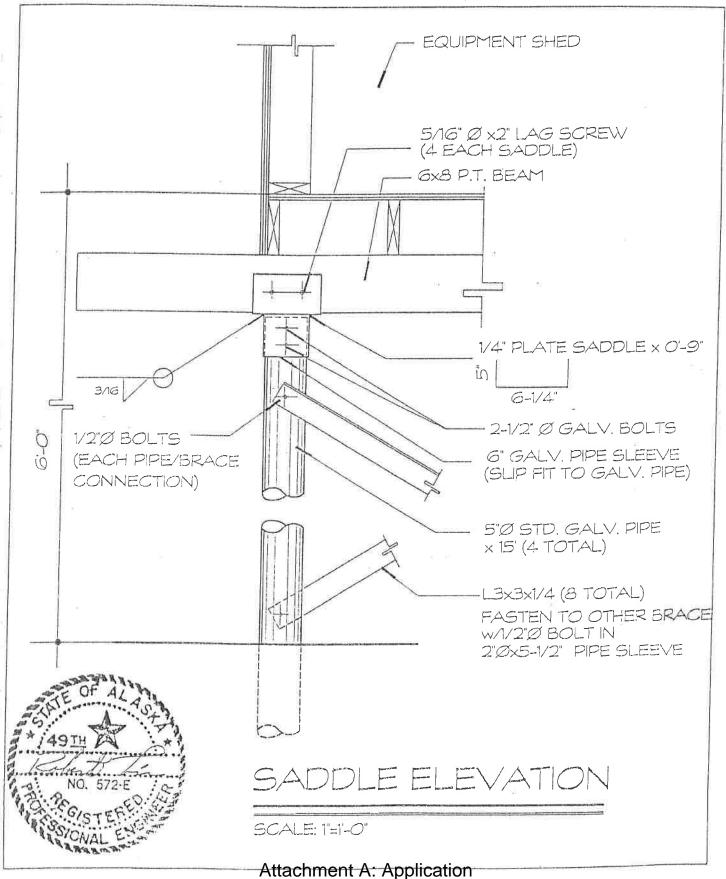
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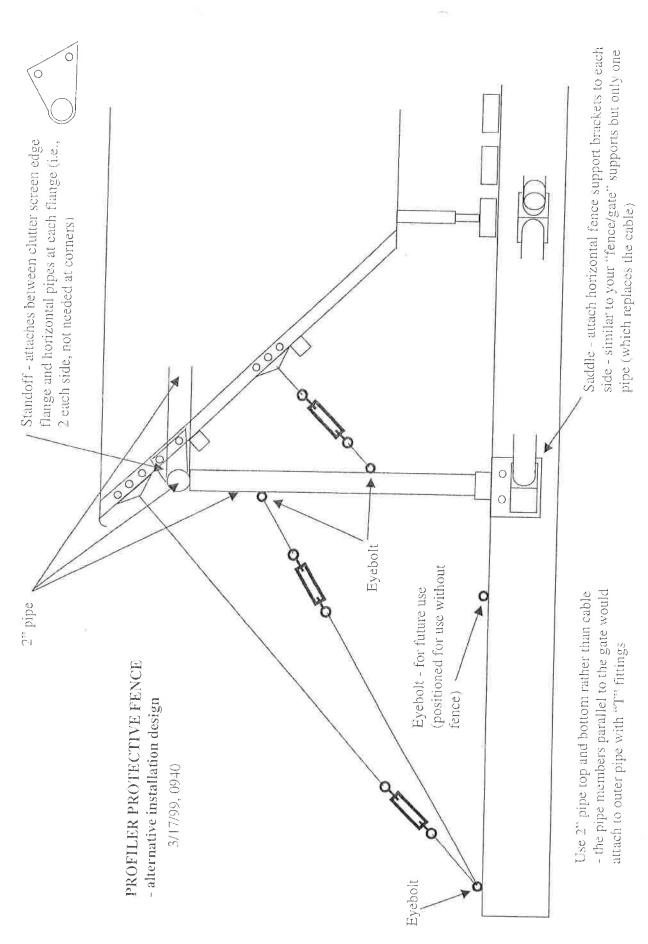
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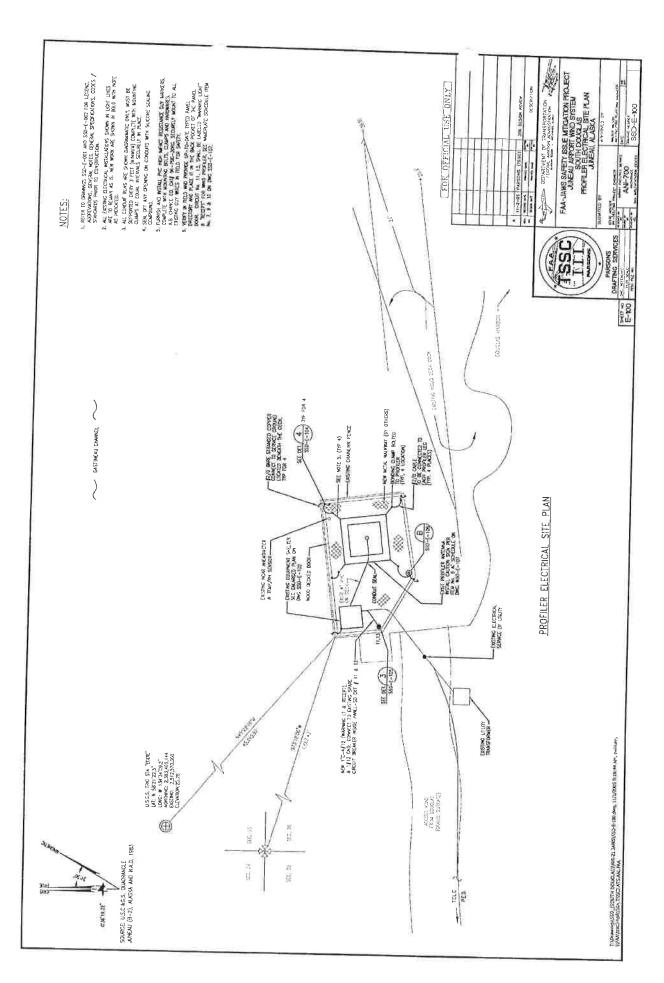
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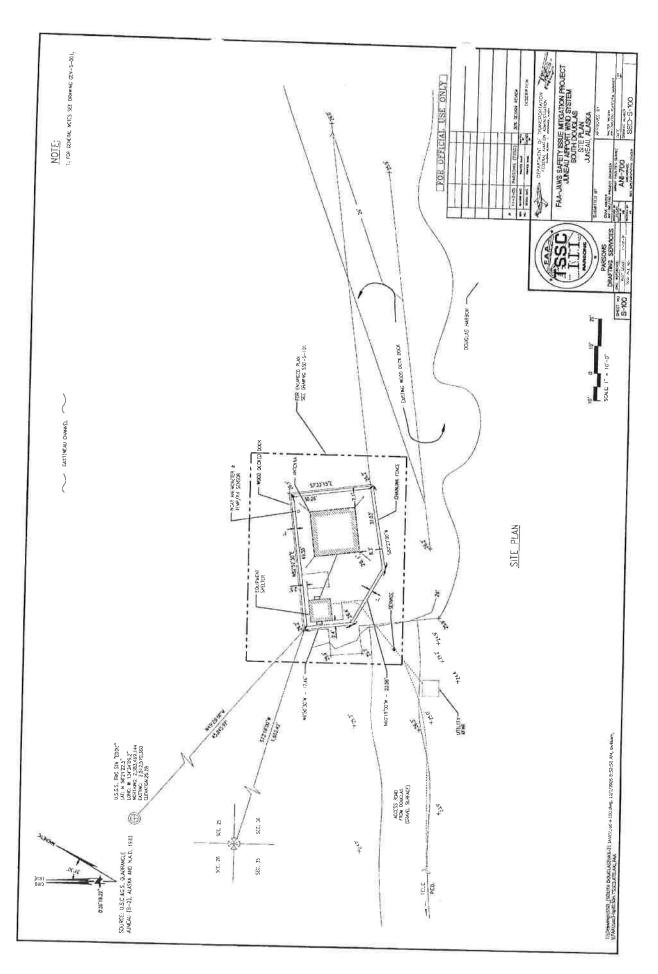




Attachment A: Application

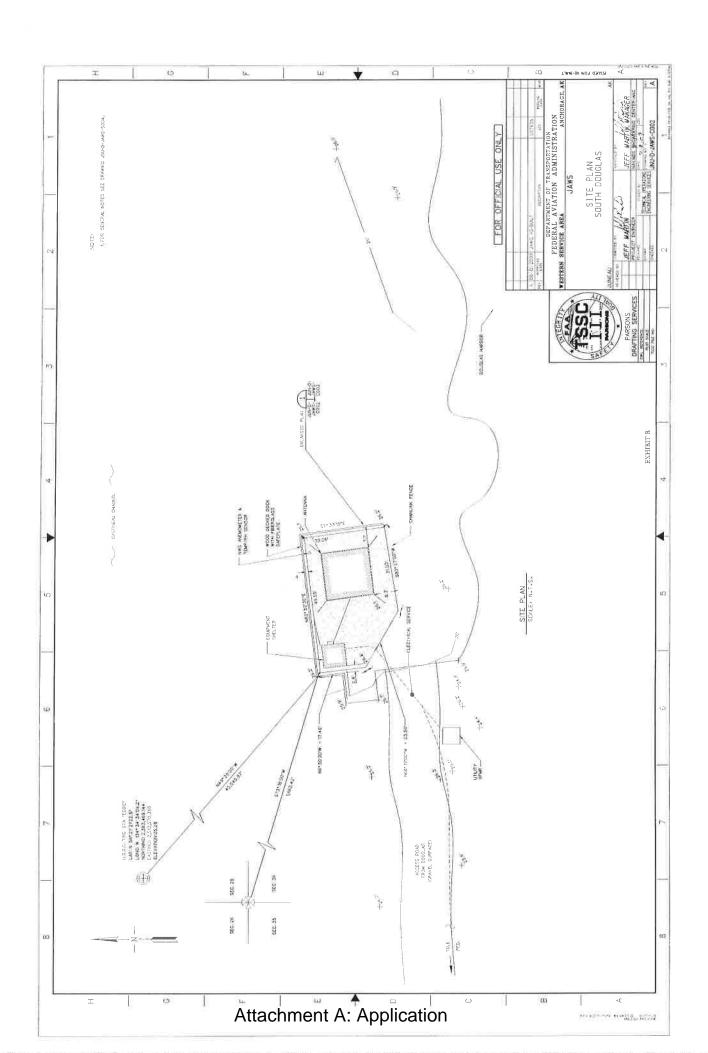


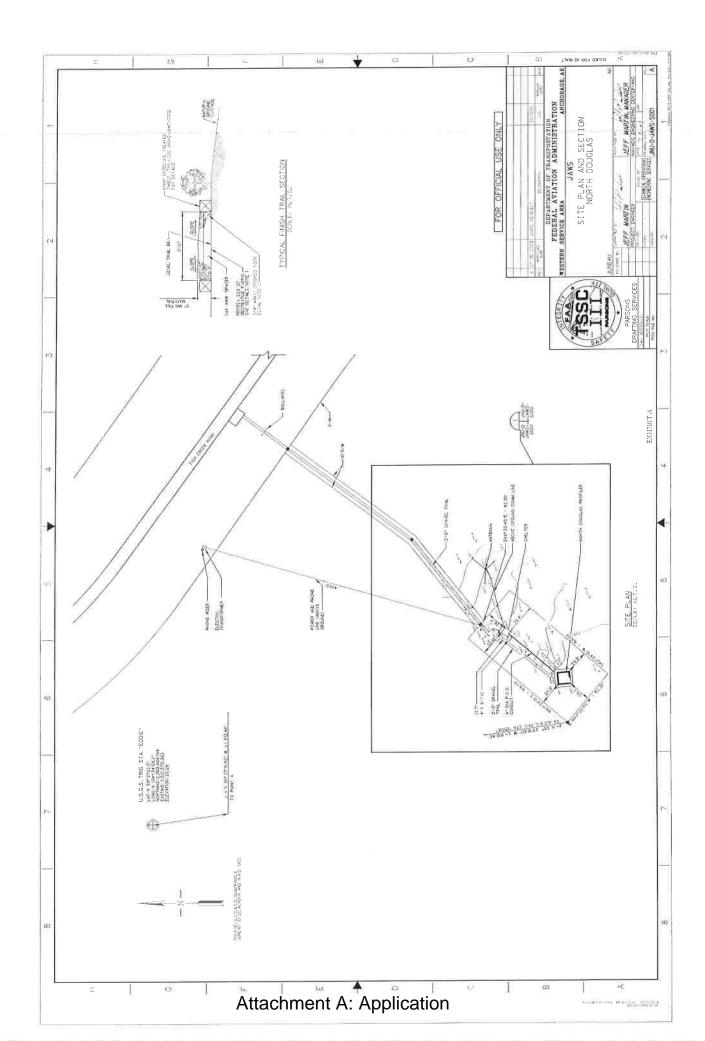
Attachment A: Application



Attachment A: Application



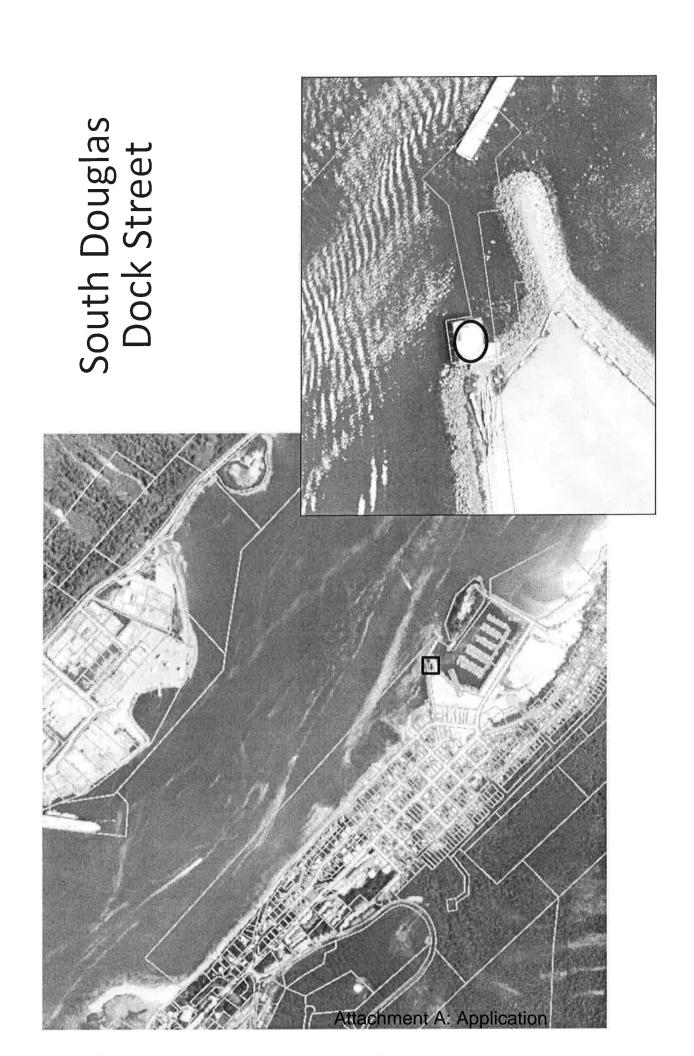


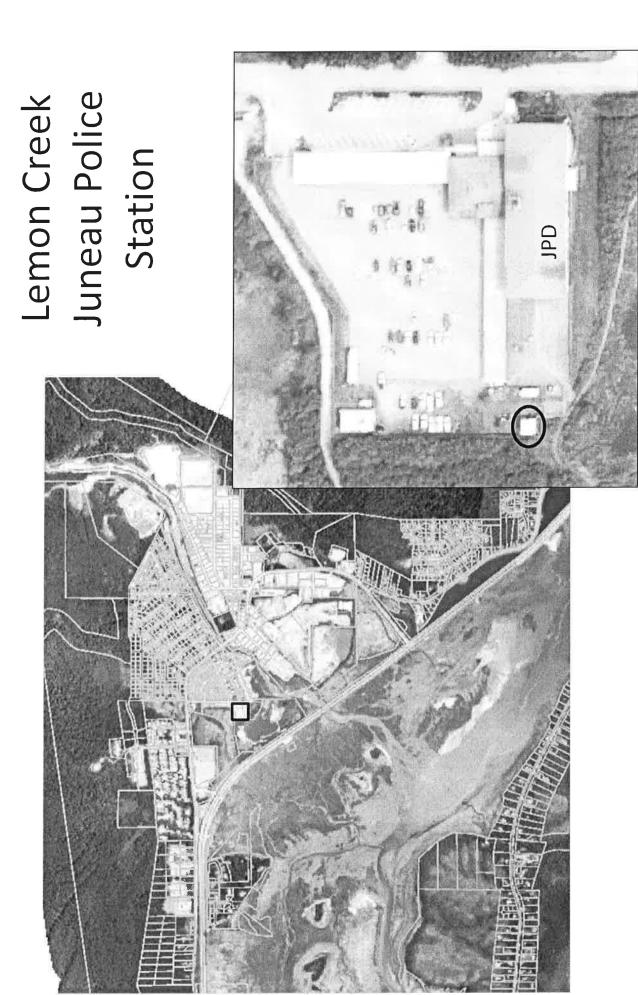


DEPARTMENT OF TRANSPORTATION FEDERAL AVIATION ADMINISTRATION ANCHORACE AN EXHIBIT A ALTE ALL STATON NWS 104 LATTER TOWER SITE PLAN SCRLE: 1' - 30'-9' Attachment A: Application ď security and a section of

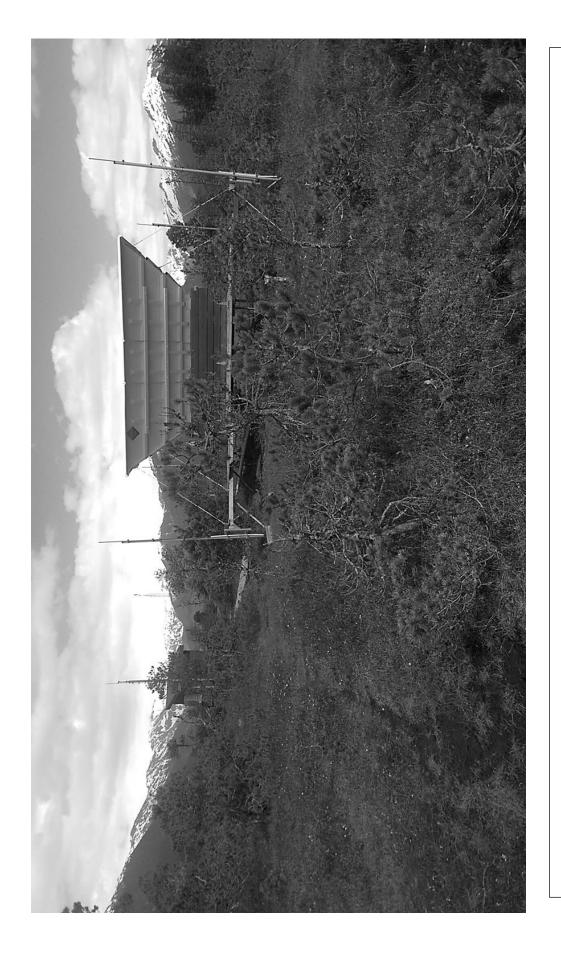
North Douglas Fish Creek Rd.







Attachment A: Application



Attachment B: Site Photos



Attachment B: Site Photos

Site 2: Mike Pusich Douglas Harbor, Dock Street

Attachment B: Site Photos

Site 3: Juneau Police Department (JPD), Alaway Avenue

Attachment B: Site Photos

Site 3: JPD, Alaway Avenue

Attachment B: Site Photos