# Additional Materials Regular Planning Commission Meeting

Assembly Chambers 7:00 p.m. Meeting Date: August 23, 2022

# 1. PAD2022 0002:

a. Memo from Joseph Meyers (page 2)

# 2. USE2022 0010:

- a. Memo from Jennifer Shields (page 3 12)
- Public Comment Jodee Dixon and Shane Hooton, received 8-5-22 (page 13)
- c. Second Memo from Jennifer Shields (page 14)



(907) 586-0715 CDD\_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

SMaps

August 19, 2022

<u>MEMO</u>

From: Joseph Meyers, Housing & Land Use Specialist

To: Planning Commission

Case Number: PAD2022 0002

# **RE: Comments Received from resident**

This memo is being included in the additional materials packet to touch on a number of points raised by resident Michael Higgs regarding the land swap on North Douglas Highway (PAD2022 0002).

The four requests made are as follows:

- 1. Salmon waterway setbacks.
- 2. Maybe an Environmental Impact Study (EIS) will be required
- 3. Consider an upgrade to the current utilities
- 4. With the addition of a future development, there will be an increase in traffic congestion, a traffic assessment is warranted.

I will address each of these points in the order listed above.

- "Salmon waterway setbacks." The Comprehensive Plan (Policy 7.3 DG2) specifies that 200foot stream buffers should be maintained from the Ordinary High Water Mark of anadromous fish streams on publicly-owned lands. Grant Creek has an existing 200-foot buffer that would be extended by the disposal portion of this land swap. It should also be noted that according to the Alaska Department of Fish and Game, the portion of Grant Creek above North Douglas Highway is no longer delineated as an anadromous stream due to upstream migration barriers (Attachment E, packet page 83).
- 2. "Maybe an EIS will be required." An EIS is not a CBJ process.
- 3. **"Consider an upgrade to the current utilities."** Assessment of utilities will occur during the subdivision phase. General Engineering will work with the applicant to determine what upgrades are required for this project.
- "With the addition of a future development, there will be an increase in traffic congestion, a traffic assessment is warranted." A traffic impact analysis may be required under CBJ 49.40.300 for any project that exceeds 250 average daily trips.



(907) 586-0715 CDD\_Admin@juneau.org www.juneau.org/CDD 155 S. Seward Street • Juneau, AK 99801

August 17, 2022

<u>MEMO</u>

From:Jennifer Shields, Planner IIJennifer ShieldsTo:Michael Levine, Chair, Planning CommissionThrough:Jill Maclean, AICP, DirectorParcel No.:4B2601020042Legal Description:Black Bear Lot 2Case Number:USE2022 0010

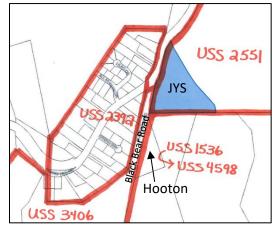
### **RE: Black Bear Road**

On August 5, 2022, staff received an email from adjacent property owner Shane Hooton and Jodee Dixon, regarding safety concerns on Black Bear Road (Attachment A). Following is a history of the Black Bear Road development.

### **Background**

Development of the area surrounding, and ultimately creating the strip of land known as Black Bear Road, involved the platting of several U.S. Surveys:

- 1926 U.S. Survey 1536 (Mendenhall Valley Elimination)
- 1940 U.S. Survey 2392
- 1945 U.S. Survey 2551
- 1958 U.S. Survey 3406; at this time the remainder strip of land between U.S. Survey 1536 and U.S. Survey 2392 was included within the boundaries of this survey.
- 1962 U.S. Survey 4598 (within the boundaries of U.S. Survey 1536)



In 1963, the Bureau of Land Management transferred the land within U.S. Survey 3406 to the State of Alaska. In 2003, the State transferred the land to CBJ with Patent 18044, subject to the creation of a 66 foot wide public access easement from Mendenhall Loop Road to U.S. Survey 4598; this created what is now known as "Black Bear Road".

Black Bear Road is not, however, an accepted or maintained CBJ right-of-way (ROW), and only two private property owners – Juneau Youth Services (JYS) and Shane Hooton – utilize it for ingress and/or egress.

# Hooton Developments – 10991 & 11001 Black Bear Road

In 1992, CBJ granted access to the Hooton lot by issuing a grading permit to create a 16-foot-wide gravel driveway of approximately 700-750 feet ("Black Bear Road") to establish a building site.

In 1997, Larry Hooton, owner of the Hooton property at that time, platted the Black Bear Estates, a 16-lot subdivision (Attachment C, not to be confused with the JYS Black Bear Subdivision). However, in 2004 this subdivision was vacated with Plat 2004-53 (Attachment D), and Black Bear Road was never constructed and accepted as a CBJ ROW.

Since the gravel driveway was first established in 1992, the Hooton property has had the following developments: a single-family detached dwelling (1995), a two-story addition (2001), a detached storage building (2008), and a detached accessory apartment with a garage (2016). No improvements to Black Bear Road were required.



# Road Improvements

In 2006, the Black Bear Road driveway access onto Mendenhall Loop Road was improved as part of the JYS development of Black Bear House; the distance is approximately 140 feet up an approximately 11% slope (see below).

CDD forwarded the Hooton/Dixon email to the Alaska Department of Transportation and Public Facilities (DOT&PF) and the CBJ Engineering Department for review, with comments summarized below (Attachment B).

Agency	Summary
Alaska DOT&PF	Referred to PCM commercial approach requirements or superior, as required by CBJ municipal code, and attached Plat 2006-61 showing the Mendenhall Loop Road ROW intersection with Black Bear Road.
CBJ Engineering	Black Bear Road is not a CBJ accepted or maintained road and referred maintenance to the two property owners currently using it for ingress and/or egress.

Staff does not recommend any additional conditions of approval at this time.

# Attachments

Attachment A – Email from Shane Hooton and Jodee Dixon Dated August 5, 2022

- Attachment B Emails from DOT&PF and CBJ Engineering
- Attachment C Black Bear Estates Subdivision Plat (Vacated)

Attachment D – Hooton Lot 12 Plat (Vacation of Black Bear Estates)



From: Sent:	Jodee Dixon <jodee@modern-mechanical.com> Friday, August 5, 2022 10:42 AM</jodee@modern-mechanical.com>
То:	PC_Comments
Subject:	Case No.: USE2022 0010. Conditional Use Permit for Juneau Youth Services

# EXTERNAL E-MAIL: BE CAUTIOUS WHEN OPENING FILES OR FOLLOWING LINKS

To Community Development,

We am the neighbors who shares the driveway and access on Black Bear Road with Juneau Youth Services. My family has lived on this driveway since the 1970's.

When the JYS facility was established, the traffic plan required a new entrance off Mendenhall Loop Road, and Black Bear Road was made the exit. The new traffic plan required Black Bear Road to be paved and in the process, narrowed the apron and turning radius.

The proposed modification will increase traffic and with the current traffic plan, this is unsafe and we strongly opposed this.

Currently, JYS staff exits their facility via Black Bear Rd onto Mendenhall Loop Road. This is the same access used to enter our home. When driving from the South/Auke Bay, the turn onto Black Bear Road is a sharp right-hand turn. If another vehicle is attempting to exit JYS, there is little room and one vehicle typically waits at the top or bottom before proceeding. In the winter this is a greater hazard with snow and ice. Additionally, the beginning of Black Bear Road has a downward slope, making it difficult to see other vehicles and the potential to slide off the road which has a steep and deep ditch. This turn is not possible when towing a trailer or boat. We must access through JYS parking area or plan ahead and drive home from the North.

During the winter we plow and sand this access early in the morning. We have assisted JYS vehicles stuck on the road blocking access to our home and even towed their winter maintenance person out of the ditch. I hope this description paints a picture on how any increase in traffic will have a negative impact on safely accessing our home.

If the modifications are approved for Juneau Youth Services, I urge CBJ to require an improvement to the traffic plan.

Sincerely,

Jodee Dixon and Shane Hooton

11001 Black Bear Road

Juneau, AK 99801

From:	<u>Bizzarro, Caleb T (DOT)</u>
То:	Jennifer Shields; Harp, Kelly M (DOT)
Cc:	Schuler, Michael K (DOT)
Subject:	RE: USE22-10 Juneau Youth Services at 10685 Mendenhall Loop Road
Date:	Monday, August 8, 2022 11:19:45 AM
Attachments:	<u>68542 pq 9.pdf</u>

# EXTERNAL E-MAIL: BE CAUTIOUS WHEN OPENING FILES OR FOLLOWING LINKS

#### Good morning Jennifer,

I would be happy to provide some feedback in Michael's absence. Firstly, thank you for confirming sight distance is being maintained at Black Bear Road. This is critical for safe operation of Black Bear and Back Loop Rd as you are aware.

Further conditions to be made aware of in relation to Jodee Dixon and Shane Hooton's feedback, is approach requirements in accordance with the <u>Alaska Highway Preconstruction Manual</u> (PCM) - driveway standards excerpt.

In the instance of this CBJ ROW approach, it should conform to the PCM commercial approach requirements or superior, as required by CBJ municipal code. Please see the below list of parameters to be made aware of within State Right of Way;

- a. Return Radius: For a commercial driveway the paved return radii must be 40Ft
- b. Approach Width: drivable edge to drivable edge (must be between <u>24 34Ft</u>)
- c. **Landing length:** Must be at least <u>30ft</u> from the edge of pavement along the roadway, or longer as desired.
- d. Landing Grade: May be <u>-1, -2, 0, 1, 2%</u>

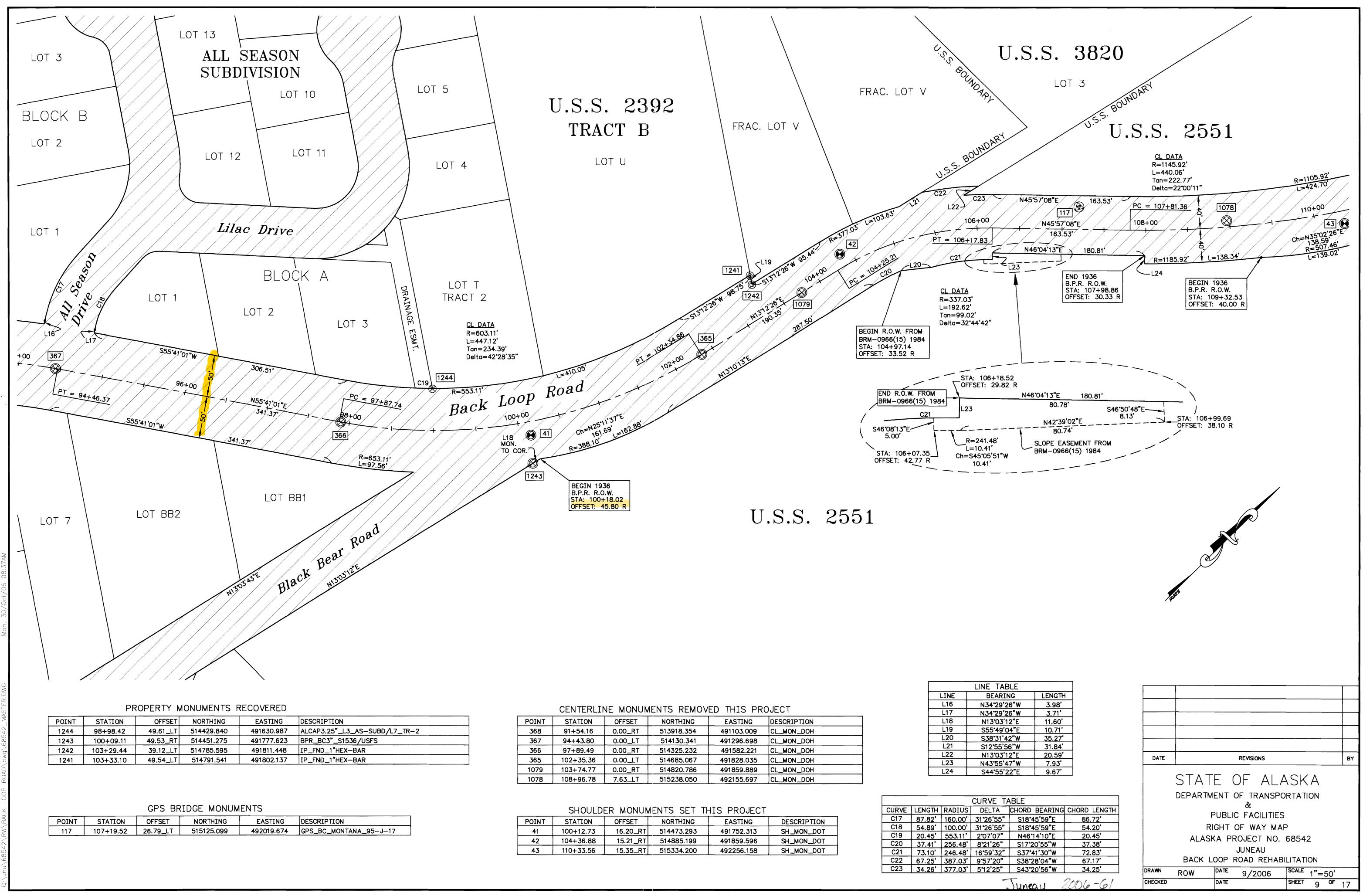
If Black Bear Road does not comply with these standards or superior CBJ approach standards, then CBJ should examine potential remedies for this access along Mendenhall Loop Road. Please be aware, any work to be performed within state property shall be approved by DOT&PF Southcoast Region Right of Way Section. Lastly, please find the attached Mendenhall Loop Road ROW call out from centerline (~50ft, Plat 2006-61).

Thank you for the opportunity to provide comments,

### Caleb Bizzarro

Right Of Way Agent Department of Transportation & Public Facilities Southcoast Region Design & Engineering Services Ph: (907) 465 4519 Email: <u>caleb.bizzarro@alaska.gov</u>

Telework: Tuesday & Thursday, 7:30AM - 4:30PM



U	.S.	S.	25	51

	OENTEREIT				00201
POINT	STATION	OFFSET	NORTHING	EASTING	DESCRIPTION
368	91+54.16	0.00_RT	513918.354	491103.009	CL_MON_DOH
367	94+43.80	0.00_LT	514130.341	491296.698	CL_MON_DOH
366	97+89.49	0.00_RT	514325.232	491582.221	CL_MON_DOH
365	102+35.36	0.00_LT	514685.067	491828.035	CL_MON_DOH
1079	103+74.77	0.00_RT	514820.786	491859.889	CL_MON_DOH
1078	108+96.78	7.63_LT	515238.050	492155.697	CL_MON_DOH

POINT	STATION	OFFSET	NORTHING	EASTING	DESCRIPTION
41	100+12.73	16.20_RT	514473.293	491752.313	SH_MON_DOT
42	104+36.88	15.21_RT	514885.199	491859.596	SH_MON_DOT
43	110+33.56	15.35_RT	515334.200	492256.158	SH_MON_DOT

	l
LINE	
L16	
L17	
L18	
L19	
L20	
L21	
L22	
L23	
L24	T

			Cl
CURVE	LENGTH	RADIUS	
C17	87.82'	160.00'	3
C18	54.89'	100.00'	3
C19	20.45'	553.11'	
C20	37.41'	256.48'	1
C21	73.10'	246.48'	1
C22	67.25'	387.03'	\$
C23	34.26'	377.03'	ļ

Page 8 of 14

Hi Jennifer –

Black Bear road is not a CBJ accepted or maintained road. It may be a platted ROW or shared driveway, but CBJ has nothing to do with it. I don't know if Hooton's and JYS have a joint access or maintenance agreement for using the entrance, but since they are the only 2 users of the non CBJ accepted or maintained ROW, I would think the onus would be on the two owners to get along and figure it out.

Sorry this wasn't more helpful. jb

7hanks John Bohan. PE CBJ Chief CIP Engineer 155 S. Seward St Juneau AK 99801 (907)586–0800 x–4188 fax 463–2606

From: Jennifer Shields <Jennifer.Shields@juneau.org>
Sent: Tuesday, August 9, 2022 10:24 AM
To: John Bohan <John.Bohan@juneau.org>
Subject: FW: Case No.: USE2022 0010. Conditional Use Permit for Juneau Youth Services

Hi John,

Juneau Youth Services is wanting to convert dorm rooms in one of their buildings into administrative offices for 12 additional staff members at 10685 Mendenhall Loop Road. The other two buildings will remain dorms. Last week I received a public comment from the Hootons with concerns about safety on Black Bear Road (see below). They live at 10991 Black Bear Road, adjacent to JYS.

Do you have any comments regarding this project, or the Hooton's concerns? Previous conditions of approval required them t to clear and maintain the vegetation along Mendenhall Loop Road to maintain clear sight distance from the Black Bear Road driveway. I visited the site last week and found this condition appears to be met at both the entrance and exit.

Also, I've attached DOT's response to the Hooton's concerns and it references PCM standards – does Black Bear Road conform to this by CBJ standards?

Thank you!

# Jennifer L. Shields | Planner II

<u>Community Development Department</u> | City & Borough of Juneau, AK Location: 230 S. Franklin Street, 4<sup>th</sup> Floor Marine View Building **Office: 907.586.0753 ext. 4139** 



Fostering excellence in development for this generation and the next.

From: Jodee Dixon <jodee@modern-mechanical.com>
Sent: Friday, August 5, 2022 10:42 AM
To: PC\_Comments <<u>PC\_Comments@juneau.org</u>>
Subject: Case No.: USE2022 0010. Conditional Use Permit for Juneau Youth Services

# EXTERNAL E-MAIL: BE CAUTIOUS WHEN OPENING FILES OR FOLLOWING LINKS

To Community Development,

We am the neighbors who shares the driveway and access on Black Bear Road with Juneau Youth Services. My family has lived on this driveway since the 1970's.

When the JYS facility was established, the traffic plan required a new entrance off Mendenhall Loop Road, and Black Bear Road was made the exit. The new traffic plan required Black Bear Road to be paved and in the process, narrowed the apron and turning radius.

The proposed modification will increase traffic and with the current traffic plan, this is unsafe and we strongly opposed this.

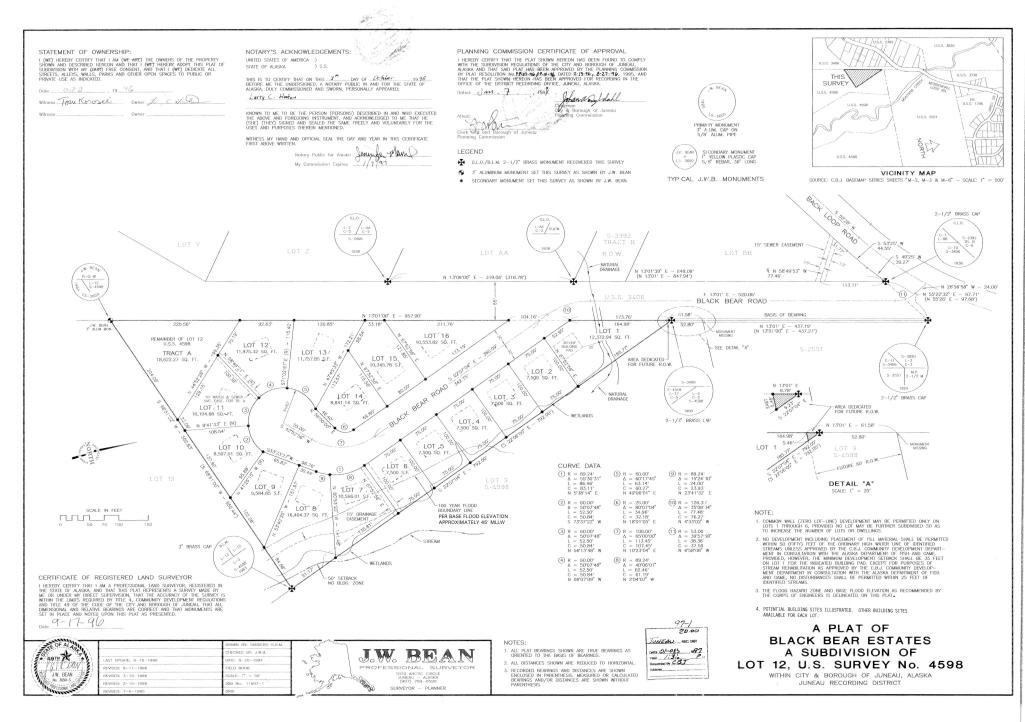
Currently, JYS staff exits their facility via Black Bear Rd onto Mendenhall Loop Road. This is the same access used to enter our home. When driving from the South/Auke Bay, the turn onto Black Bear Road is a sharp right-hand turn. If another vehicle is attempting to exit JYS, there is little room and one vehicle typically waits at the top or bottom before proceeding. In the winter this is a greater hazard with snow and ice. Additionally, the beginning of Black Bear Road has a downward slope, making it difficult to see other vehicles and the potential to slide off the road which has a steep and deep ditch. This turn is not possible when towing a trailer or boat. We must access through JYS parking area or plan ahead and drive home from the North.

During the winter we plow and sand this access early in the morning. We have assisted JYS vehicles stuck on the road blocking access to our home and even towed their winter maintenance person out of the ditch. I hope this description paints a picture on how any increase in traffic will have a negative impact on safely accessing our home.

If the modifications are approved for Juneau Youth Services, I urge CBJ to require an improvement to the traffic plan.

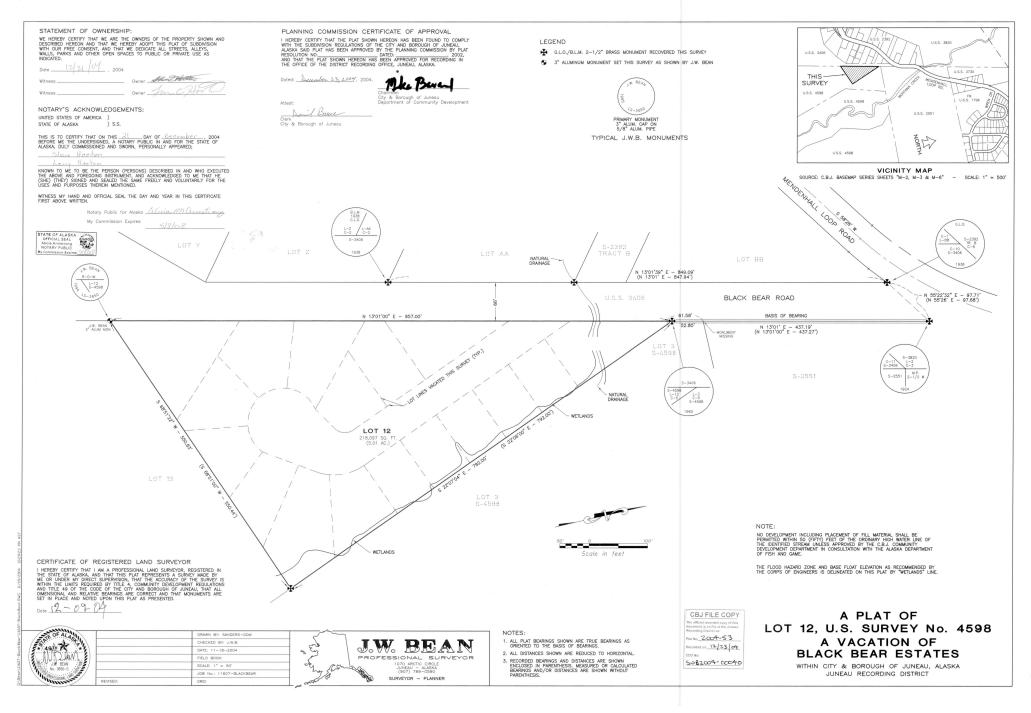
Sincerely,

Jodee Dixon and Shane Hooton 11001 Black Bear Road



Attachment C - Black Bear Estates Subdivision Plat (Vacated)

Page 11 of 14



Attachment D - Hooton Lot 12 Plat (Vacation of Black Bear Estates) Pag

Page 12 of 14

From: Sent:	Jodee Dixon <jodee@modern-mechanical.com> Friday, August 5, 2022 10:42 AM</jodee@modern-mechanical.com>
То:	PC_Comments
Subject:	Case No.: USE2022 0010. Conditional Use Permit for Juneau Youth Services

# EXTERNAL E-MAIL: BE CAUTIOUS WHEN OPENING FILES OR FOLLOWING LINKS

To Community Development,

We am the neighbors who shares the driveway and access on Black Bear Road with Juneau Youth Services. My family has lived on this driveway since the 1970's.

When the JYS facility was established, the traffic plan required a new entrance off Mendenhall Loop Road, and Black Bear Road was made the exit. The new traffic plan required Black Bear Road to be paved and in the process, narrowed the apron and turning radius.

The proposed modification will increase traffic and with the current traffic plan, this is unsafe and we strongly opposed this.

Currently, JYS staff exits their facility via Black Bear Rd onto Mendenhall Loop Road. This is the same access used to enter our home. When driving from the South/Auke Bay, the turn onto Black Bear Road is a sharp right-hand turn. If another vehicle is attempting to exit JYS, there is little room and one vehicle typically waits at the top or bottom before proceeding. In the winter this is a greater hazard with snow and ice. Additionally, the beginning of Black Bear Road has a downward slope, making it difficult to see other vehicles and the potential to slide off the road which has a steep and deep ditch. This turn is not possible when towing a trailer or boat. We must access through JYS parking area or plan ahead and drive home from the North.

During the winter we plow and sand this access early in the morning. We have assisted JYS vehicles stuck on the road blocking access to our home and even towed their winter maintenance person out of the ditch. I hope this description paints a picture on how any increase in traffic will have a negative impact on safely accessing our home.

If the modifications are approved for Juneau Youth Services, I urge CBJ to require an improvement to the traffic plan.

Sincerely,

Jodee Dixon and Shane Hooton

11001 Black Bear Road

Juneau, AK 99801



(907) 586-0715 CDD\_Admin@juneau.org www.juneau.org/CDD 155 S. Seward Street • Juneau, AK 99801

August 17, 2022

<u>MEMO</u>

From:	Jennifer Shields, Planner II	Sennifer J. Shields
То:	Michael Levine, Chair, Planr	ning Commission
Through:	Jill Maclean, AICP, Director	
Parcel No.:	4B2601020042	
Legal Description:	Black Bear Lot 2	
Case Number:	USE2022 0010	

### **RE: Black Bear Road**

On August 22, 2022, Juneau Youth Services (JYS) made staff aware of an oversight to the Additional Materials packet distributed to the Commission on August 19, 2022.

In addition to use of Black Bear Road by JYS and the owners of 11001 Black Bear Road, the road also provides access to a trailhead to Montana Creek Trail. The trailhead is located entirely within University of Alaska property, between JYS to the north and the Hooton lot to the south.

