

AME2019 0001

# Text Amendment to adopt the Parks & Recreation Master Plan as part of the CBJ Comprehensive Plan

Planning Commission  
February 19, 2019



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Title 49

*CBJ 49.10.170 Duties*

*(a) Comprehensive plan review. The commission shall undertake a general review of the comprehensive plan two years after the adoption of the most recent update, and **shall recommend appropriate amendments to the assembly.** Proposed map changes shall be reviewed on a neighborhood or community basis as directed by the planning commission*

If adopted by the Assembly by ordinance, the PRMP would become part of the CBJ Comprehensive Plan.

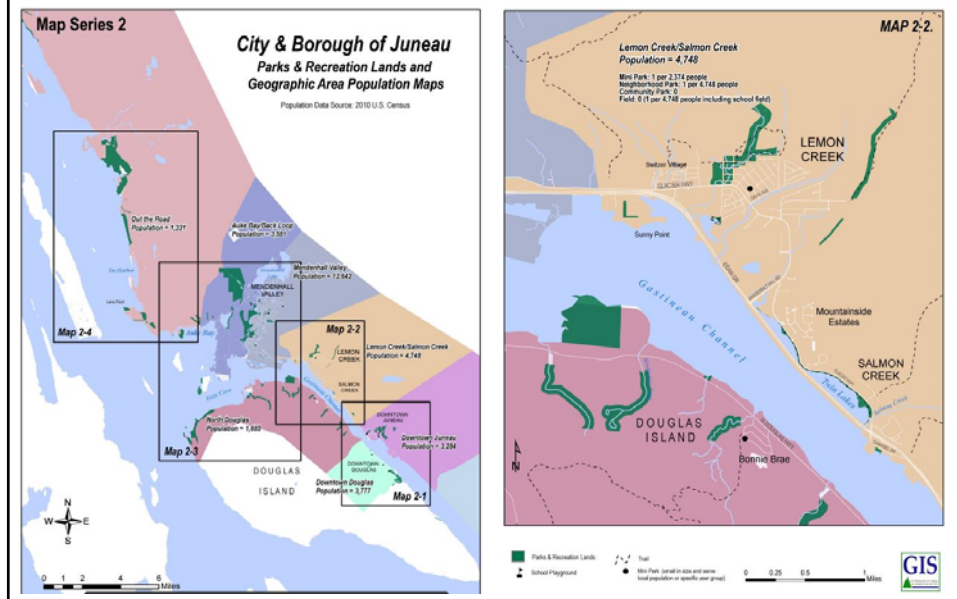
The draft PRMP is an update of the existing 1996 Parks & Recreation Comprehensive Plan.

- The draft PRMP provides a framework for future decision making with guiding principles and goals, and helps set priorities for future projects for CBJ park facilities.
- Also includes:
  - An inventory and evaluation of existing trails, parks, facilities and programs
  - Needs assessment for maintenance & improvement of existing facilities
  - Gap analysis to determine where new parks & facilities are needed
  - Parkland disposal process amendment
  - Capital improvement priorities

**Vision Statement:** Guiding future decisions to provide the highest possible quality Parks and Recreation facilities, programs and services for all regardless of age, income or ability.

Guiding Principles:

- |   |  |
|---|--|
| • Promote community engagement, health and wellness | • Serve the needs of a diverse and changing population |
| • Manage assets effectively                         | • Foster environmental stewardship                     |
| • Ensure financial sustainability                   | • Increase cultural awareness                          |
| • Support community partners                        | • Make programs and facilities accessible to all       |
| • Engage youth and encourage lifelong wellness      |  |

Major System Gaps

- Fenced off leash dog areas
- ORV recreation
- Bike skills parks
- Artificial turf fields
- Signage
- Active cemetery space
- Earl childhood and senior programming
- Community gardens
- Gym/multi-use spaces

Facility type	National Median Number of Residents per Facility	Juneau Number of Residents per Facility	Juneau Standard	Comments
Parks	1,894	1,454	1,500	
Playgrounds	3,540	3,200	3,200	
Mini Parks	N/A	3,200	1,000-3,000	
Neighborhood Parks	N/A	6,400	3,000-7,000	
Community Parks	N/A	5,333	4,000-10,000	
Basketball Courts (outdoor)	7,000	8,000	8,000	
Tennis/Hickleball Courts	4,295	16,000	16,000	Outdoor tennis courts are more prevalent in warmer areas. Juneau is adequately served with current available tennis courts.
Diamond Fields: softball fields	9,687	4,000	5,000	Juneau has softball fields that are unused.
Diamond Fields: baseball fields	6,599	5,333	5,000	
Diamond Fields: tee ball	12,771	10,666	12,000	
Rectangular Fields	8,040	8,000	8,000	
Rectangular Synthetic Field	34,915	32,000	8,000 (Includes JSD)	JSD assets are included in this calculation because Parks & Rec programs use JSD fields.
Community Gardens	32,376	16,000	16,000	There is continued demand for community garden space.
Tot Lots	12,112	16,000	10,000	Future playground projects should consider additional tot lot space.
Dog Parks	43,183	16,000	16,000	Juneau's linear geography requires duplication of some neighborhood assets like dog parks.

Recommendations

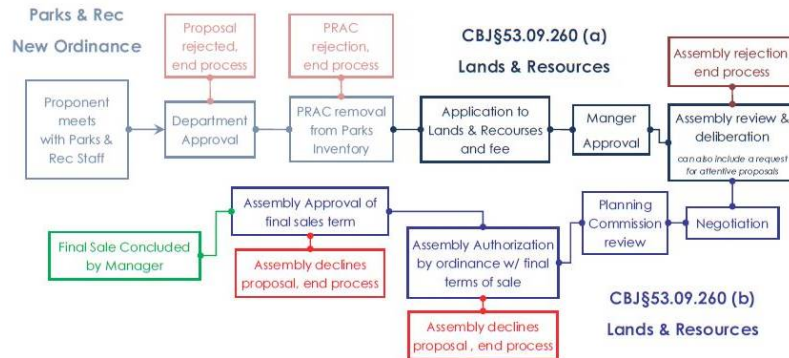
- Develop minimum service levels for all parks, programs, and recreation facilities
- Require Maintenance Impact Statement for all future park development
- Use enterprise asset management and work order systems to improve maintenance of parks and trails, in addition to facilities
- Replace play equipment every 10-15 years
- Develop and implement a replacement schedule for park equipment
- Evaluate which parks require restrooms and add to CIP BUDJET
- Priority for funding should be given to park projects where a park master plan already exists
- Park master plans should be updated every 5-10 years

Recommendations

- Evaluate and if appropriate establish additional off-leash dog areas
- With community partners, increase ADA accessibility as CBJ replaces park/playground equipment
- Support residents to add or increase community garden space
- Improve system-wide informational/wayfinding/interpretive signage at parks. Include Alaska Native cultural history and significance
- Develop ongoing maintenance plan for Native art at Parks & Rec controlled lands and facilities
- With community partners, identify an appropriate site for future bike skills park for all ages and abilities

## Parkland Disposal Process

## Section 7.8.2



## Vacant/Other Lands

Vacant/other sites are lands that are controlled by Parks & Recreation and classified as Natural Area Parks, but which do not fit the criteria for semi-primitive areas, developed natural areas, or conservation areas. If such sites are within the urban service boundary; contain buildable lands; and do not have a clear public recreation use (i.e. a trail), these sites may be candidates for future reclassification or disposal.

Table 4.8: Vacant/Other Areas Meeting Reclassification Criteria

Fish Creek – Vacant lands between semi-primitive park area and Bayview neighborhood
Mendenhall Peninsula – Residential lots on Fritz Cove and Engineer's Cutoff roads
Mendenhall Peninsula – Vacant lands at tip of peninsula
Tee Harbor – Outer edges of north and south peninsulas

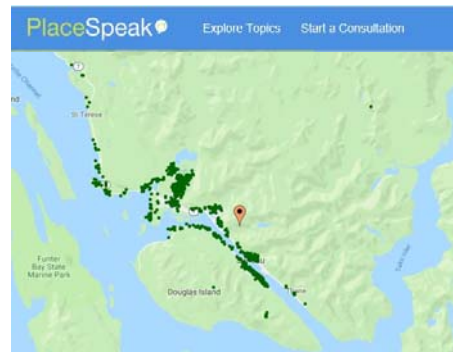
Table 7.2: Prioritized Capital Improvement Projects

Park	Classification	Works Needed	Priority
Capital School Park	Neighborhood Park	Replace retaining wall, replace play equipment, install restrooms, ADA accessibility improvements	High
Chicken Yard Park	Mini Park	Remove or replace west retaining wall. Resolve issue of whether there is an easement for a private driveway through the park; replace play equipment if feasible.	High
Adair Kennedy Memorial Park	Community Park	Improve pedestrian flow, park feel, and parking. Improve ballfields and add turf.	High
Riverside Rotary Park	Neighborhood Park	Repair or replace pavement on path, replace play equipment	High
Melvin Park	Community Park	Repair parking lot and improve vehicular traffic flow	High
Diamond Park	Community Park	Install paving stones and landscaping between fields	Medium
Savikko Park	Community Park	Improve pedestrian flow and park access, replace restrooms near Treadwell Ice Arena	Medium
Cope Park	Community Park	Refresh parking, hardscapes, curb and gutter works	Medium
Homestead Park	Special Use Area	Replace platform stairs with ADA accessible ramp	Low
Bonnie Brae Park	Mini Park	Improve surfacing, install equipment targeted at small children	Low
Cathedral Park	Mini Park	Re-evaluate purpose of park and reconfigure to eliminate supports for removed play equipment	Low
Channel Wayside Park	Special Use Area	Repair or replace kayak launch, add ADA accessible fishing platform	Low

Table 7.3: Prioritized Park Maintenance Projects:

Park	Classification	Works Needed	Priority
Lena Park	Neighborhood Park	Install fencing and trash cans to convert to dog park	High
Aant'iyek' Park	Community Park	Continue to experiment with grass on playing field	High
Mendenhall Park	Mini Park	Improve access trail	Medium

- 500+ households participated in a phone survey
- 300+ residents participated in an online survey
- 3,500+ residents viewed project information on PlaceSpeak
- 5 public meetings
- Focused user surveys about specific topics
- PRAC Ad-Hoc Committee helped draft and review the plan



**AME2019 0001****Committee and Board Review**

- Treadwell Arena Advisory Board
- Youth Activities Board
- CBJ Aquatics Board
  
- Parks and Recreation Advisory Committee – At their January 8, 2019 meeting PRAC voted unanimously to recommend adoption of the plan by the CBJ Assembly

**AME2019 0001****Conformity with Adopted Plans**

Staff reviewed the following plans and found the draft Parks & Recreation Master Plan to be in compliance

- 2013 Comprehensive Plan
- Auke Bay Area Plan
- Lemon Creek Area Plan
- Juneau Trails Plan (currently being updated)
- Juneau Non-Motorized Transportation Plan
- Juneau Economic Development Plan

Staff also reviewed the CBJ Lands Management Plan and found the draft Parks and Recreation Master Plan does not comply.

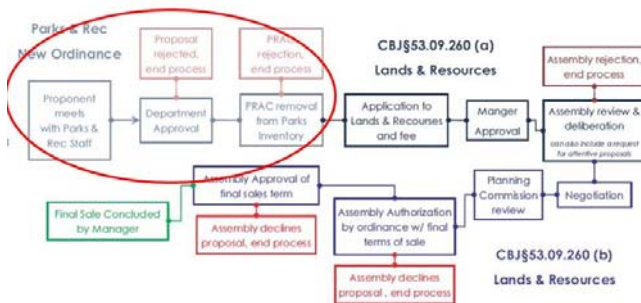
**Table 4.8 Vacant/Other Areas Meeting Reclassification Criteria**

Fish Creek – Vacant lands between semi-primitive park area and Bayview neighborhood
Mendenhall Peninsula – Residential lots on Fritz Cove Rd. and Engineer's Cutoff
Mendenhall Peninsula – Vacant lands at the tip of peninsula
Tee Harbor – Outer edges of north and south peninsulas

These parcels are not listed for disposal in the Lands Management Plan.

It has been the policy of the CBJ Lands Department to not dispose of parklands.

**Parkland Disposal Process**  
Section 7.8.2





*CBJ 53.09.600 - Municipal land fund revenues*

*(a) The revenue from all disposals of land, interests in land, or resources under this chapter shall be credited to the account of the municipal land fund, except the following:*

*(1) Revenues from the lease, sale or other disposal of land, interests in land, or resources which are accounted for as an asset held for a service area or for an enterprise operation, such as the airport, small boat harbors, transit system, Eaglecrest ski area sewer and water utilities, shall be credited to the account of the service area or enterprise;*

Based upon the information presented, the draft Parks and Recreation Master Plan does not comply with the Lands Management Plan.

However, the Lands Management Plan is required to be updated every two years.

If the draft PRMP is adopted by the Assembly, the Lands Management Plan should be updated for compliance.

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Recommendation

Staff recommends that the Planning Commission review and consider the draft *Parks & Recreation Master Plan* and recommend to the Assembly its adoption as an addendum to the Comprehensive Plan.

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Questions?

